JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE

The managers on the part of the House and the Senate at the conference on the disagreeing votes of the two Houses on the amendment of the House to the concurrent resolution (S. Con. Res. 70), setting forth the congressional budget for the United States Government for fiscal year 2009 and including the appropriate budgetary levels for fiscal years 2008 and 2010 through 2013, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report:

The House amendment struck all of the Senate concurrent resolution after the resolving clause and inserted the House-passed concurrent resolution on the budget (H. Con. Res. 312) as a substitute text.

The Senate recedes from its disagreement to the amendment of the House with an amendment that is a substitute for the Senate concurrent resolution and the House amendment. The differences between the Senate concurrent resolution, the House amendment, and the substitute agreed to in conference are noted below, except for clerical corrections, conforming changes made necessary by agreements reached by the conferees, and minor drafting and clarifying changes.

DISPLAYS AND AMOUNTS

The required contents of concurrent budget resolutions are set forth in section 301(a) of the Congressional Budget Act of 1974. The years in this document are fiscal years unless otherwise noted.

The treatment of budget function levels in the House-passed and Senate-passed budget resolutions and the conference report is as follows:

House-passed Resolution

The House resolution includes all of the items required as part of a concurrent budget resolution under section 301(a) of the Congressional Budget Act other than the spending and revenue levels for Social Security (which are used to enforce a point of order applicable only in the Senate).

Senate-passed Resolution

The Senate concurrent resolution includes all of the items required under section 301(a) of the Congressional Budget Act.

Conference Agreement

The conference agreement includes all of the items required by section 301(a) of the Congressional Budget Act.

AGGREGATE AND FUNCTION LEVELS

Pursuant to section 301(a)(4) of the Congressional Budget Act, the budget resolution must set appropriate levels for each major functional category based on the 302(a) allocations and the budgetary totals.

The respective levels of the House concurrent resolution, the Senate concurrent resolution, and conference agreement for each major budget function, as well as revenue totals, are discussed in the section after the numerical tables. A summary of the overall budget policy is as follows:

Total spending is $3.034 trillion in budget authority (BA) and $3.066 trillion in outlays in 2009, and $16.155 trillion in BA and $16.228 trillion in outlays over 2009-2013.

Discretionary spending for 2009 totals $1.088 trillion in BA and $1.183 trillion in outlays in 2009, and $5.328 trillion in BA and $5.719 trillion in outlays over 2009-2013. Excluding funding for overseas deployments and other activities, discretionary spending for 2009 totals $1.013 trillion in BA and $1.075 trillion in outlays. These aggregate amounts (minus cap adjustments for program integrity initiatives) are allocated to the Appropriations Committees to be suballocated among their respective appropriations subcommittees.

Mandatory spending totals $1.945 trillion in BA and $1.883 trillion in outlays in 2009, and $10.827 trillion in BA and $10.509 trillion in outlays over 2009-2013.

Revenue totals $2.725 trillion in 2009, and $15.637 trillion over five years. Specific policies will be determined by the Committee on Finance in the Senate and the Committee on Ways and Means in the House.

The conference agreement uses the Congressional Budget Office (CBO) March baseline, updated for legislation that has passed the Congress since the baseline was developed.

The conference agreement reduces the budget deficit from $340.4 billion in 2009, to a surplus of $21.9 billion in 2012 and remains in surplus in 2013.

The following section describes the conference agreement's revenue levels and spending according to the budget's functional categories.

CONFERENCE REPORT 2009 RESOLUTION: TOTAL SPENDING AND REVENUES

(In billions of dollars)

Fiscal year	2008	2009	2010	2011	2012	2013	2009-2013
			Summary				
Total Spending:							
BA	3,036.355	3,033.637	3,091.795	3,243.167	3,312.473	3,474.182	16,155.254
OT	2,935.838	3,065.923	3,147.987	3,258.723	3,293.906	3,461.541	16,228.080
On-Budget:							
BA	2,563.262	2,530.703	2,562.856	2,693.843	2,736.865	2,868.813	13,393.080
OT	2,465.711	2,565.903	2,621.939	2,712.795	2,722.056	2,860.225	13,482.918
Off-Budget:							
BA	473.093	502.934	528.939	549.324	575.608	605.369	2,762.174
OT	470.127	500.020	526.048	545.928	571.850	601.316	2,745.162
Revenues:							
Total	2,542.098	2,725.482	2,938.214	3,185.708	3,315.838	3,471.616	15,636.857
On-budget	1,875.392	2,029.612	2,204.652	2,413.249	2,506.049	2,626.582	11,780.143
Off-budget	666.706	695.870	733.562	772.459	809.789	845.034	3,856.714
Surplus/Deficit (-)							
Total	-393.740	-340.441	-209.773	-73.015	21.932	10.075	-591.223
On-budget	-590.319	-536.291	-417.287	-299.546	-216.007	-233.643	-1,702.775
Off-budget	196.579	195.850	207.514	226.531	237.939	243.718	1,111.552
Debt Subject to Limit	9,575	10,207	10,732	11,137	11,484	11,832	na
Debt Held by the Public	5,404	5,761	5,989	6,080	6,075	6,081	na
			By Function				
National Defense (050):							
BA	590.686	542.497	550.414	557.026	565.800	576.223	2,791.960
OT	576.173	573.362	560.726	560.099	556.699	568.829	2,819.715
International Affairs (150):							
BA	32.648	37.158	37.901	38.221	38.491	38.451	190.222
OT	32.843	35.749	36.591	36.864	36.824	36.537	182.565
General Science, Space, and Technology (250):							
BA	27.407	30.639	31.701	32.863	34.115	35.450	164.768
OT	26.456	29.072	31.192	32.642	33.891	34.694	161.491
Energy (270):							
BA	3.550	6.514	6.615	6.450	6.550	6.474	32.603
OT	1.681	2.795	4.092	4.969	5.417	5.659	22.932
Natural Resources and Environment (300):							
BA	33.169	40.515	35.278	36.307	37.396	38.033	187.529
OT	34.723	36.868	37.472	37.865	38.356	38.923	189.484
Agriculture (350):							
BA	24.296	22.572	22.145	22.026	20.889	22.304	109.936
OT	22.179	22.312	21.241	21.022	17.463	21.606	103.644
Commerce and Housing Credit (370):							
BA	12.666	10.818	14.454	8.973	9.230	9.635	53.110
OT	6.818	4.980	6.402	2.168	1.719	1.641	16.910

CONFERENCE REPORT 2009 RESOLUTION: TOTAL SPENDING AND REVENUES

(In billions of dollars)

Fiscal year	2008	2009	2010	2011	2012	2013	2009-2013
On-budget:							
BA.....	11.216	9.560	13.887	8.998	9.246	9.642	51.333
OT.....	5.381	3.722	5.835	2.193	1.735	1.648	15.133
Off-budget:							
BA.....	1.450	1.258	0.567	-0.025	-0.016	-0.007	1.777
OT.....	1.437	1.258	0.567	-0.025	-0.016	-0.007	1.777
Transportation (400):							
BA.....	80.189	74.682	77.999	78.900	79.741	80.641	391.963
OT.....	77.795	80.781	84.318	86.468	88.453	90.675	430.695
Community and Regional Development (450):							
BA.....	20.149	15.220	15.376	15.603	15.840	16.007	78.046
OT.....	27.820	24.401	22.109	18.330	16.301	15.986	97.127
Education, Training, Employment and Social Services (500):							
BA.....	90.077	94.277	103.716	105.910	107.399	100.625	511.927
OT.....	90.729	91.351	99.477	103.453	103.992	102.451	500.724
Health (550):							
BA.....	285.601	310.260	325.344	345.817	368.395	393.337	1,743.153
OT.....	287.188	307.474	325.681	345.055	367.257	391.872	1,737.339
Medicare (570):							
BA.....	390.458	420.191	445.207	494.337	491.305	552.329	2,403.369
OT.....	390.454	419.974	445.333	494.162	491.065	552.445	2,402.979
Income Security (600):							
BA.....	389.926	415.547	420.430	429.946	416.447	432.148	2,114.518
OT.....	394.161	416.039	420.710	429.463	416.044	431.699	2,113.955
Social Security (650):							
BA.....	619.586	654.285	688.636	723.840	765.481	811.642	3,643.884
OT.....	616.633	651.371	685.745	720.444	761.723	807.589	3,626.872
On-budget:							
BA.....	19.378	21.313	23.803	27.338	30.349	33.170	135.973
OT.....	19.378	21.313	23.803	27.338	30.349	33.170	135.973
Off-budget:							
BA.....	600.208	632.972	664.833	696.502	735.132	778.472	3,507.911
OT.....	597.255	630.058	661.942	693.106	731.374	774.419	3,490.899
Veterans Benefits and Services (700):							
BA.....	86.365	93.320	96.233	102.038	99.359	105.344	496.294
OT.....	83.551	92.486	95.912	101.706	98.511	104.513	493.128
Administration of Justice (750):							
BA.....	46.237	48.303	48.673	49.348	50.139	51.051	247.514
OT.....	44.282	48.097	49.291	49.763	50.172	50.767	248.090
General Government (800):							
BA.....	56.407	23.987	19.929	20.470	21.004	21.463	106.853
OT.....	56.920	24.411	19.974	20.369	21.026	21.251	107.031
Net Interest (900):							
BA.....	233.951	217.009	249.005	276.316	290.193	293.112	1,325.635
OT.....	233.951	217.009	249.005	276.316	290.193	293.112	1,325.635

CONFERENCE REPORT 2009 RESOLUTION: TOTAL SPENDING AND REVENUES

(In billions of dollars)

Fiscal year	2008	2009	2010	2011	2012	2013	2009-2013
On-budget:							
BA.....	349.351	334.409	370.805	407.916	433.193	448.812	1,995.135
OT.....	349.351	334.409	370.805	407.916	433.193	448.812	1,995.135
Off-budget:							
BA.....	-115.400	-117.400	-121.800	-131.600	-143.000	-155.700	-669.500
OT.....	-115.400	-117.400	-121.800	-131.600	-143.000	-155.700	-669.500
Allowances (920):							
BA.....	4.426	-13.201	-11.955	-12.307	-12.689	-13.000	-63.152
OT.....	2.075	-6.462	-9.385	-11.769	-13.764	-13.396	-54.776
Undistributed Offsetting Receipts (950):							
BA.....	-99.495	-80.956	-85.306	-88.917	-92.612	-97.087	-444.878
OT.....	-99.495	-80.956	-85.306	-88.917	-92.612	-97.087	-444.878
On-budget:							
BA.....	-86.330	-67.060	-70.645	-73.364	-76.104	-79.691	-366.864
OT.....	-86.330	-67.060	-70.645	-73.364	-76.104	-79.691	-366.864
Off-budget:							
BA.....	-13.165	-13.896	-14.661	-15.553	-16.508	-17.396	-78.014
OT.....	-13.165	-13.896	-14.661	-15.553	-16.508	-17.396	-78.014
Overseas Deployments and Other Activities (970):							
BA.....	108.056	70.000	—	—	—	—	70.000
OT.....	28.901	74.809	47.407	18.251	5.176	1.775	147.418

CONFERENCE REPORT 2009 RESOLUTION: DISCRETIONARY SPENDING

(In billions of dollars)

Fiscal year	2008	2009	2010	2011	2012	2013	2009-2013
			Summary				
Total Spending:							
BA.....	1,158.534	1,088.447	1,038.121	1,047.900	1,066.323	1,087.151	5,327.942
OT.....	1,123.845	1,182.965	1,156.797	1,127.399	1,116.307	1,135.247	5,718.715
On-Budget:							
BA.....	1,153.274	1,082.956	1,032.495	1,042.125	1,060.386	1,081.041	5,299.003
OT.....	1,118.664	1,177.547	1,151.198	1,121.649	1,110.397	1,129.165	5,689.956
Off-Budget:							
BA.....	5.260	5.491	5.626	5.775	5.937	6.110	28.939
OT.....	5.181	5.418	5.599	5.750	5.910	6.082	28.759
			By Function				
National Defense (050):							
BA.....	587.221	537.769	545.539	551.962	560.690	571.154	2,767.114
OT.....	572.736	568.657	555.853	555.062	551.624	563.771	2,794.967
International Affairs (150):							
BA.....	36.702	38.313	38.387	38.625	38.949	39.335	193.609
OT.....	38.332	38.364	38.576	38.812	38.863	39.051	193.666
General Science, Space, and Technology (250):							
BA.....	27.282	30.514	31.576	32.738	33.990	35.325	164.143
OT.....	26.349	28.958	31.067	32.511	33.767	34.574	160.877
Energy (270):							
BA.....	4.986	7.749	7.718	7.783	7.880	7.979	39.109
OT.....	3.903	5.052	6.341	7.133	7.522	7.855	33.903
Natural Resources and Environment (300):							
BA.....	31.707	38.611	33.435	34.124	34.889	35.699	176.758
OT.....	33.901	35.616	35.869	35.908	36.025	36.479	179.897
Agriculture (350):							
BA.....	5.884	6.013	6.152	6.305	6.472	6.642	31.584
OT.....	6.084	5.961	6.070	6.229	6.388	6.559	31.207
Commerce and Housing Credit (370):							
BA.....	3.061	5.012	9.110	4.019	3.962	3.967	26.070
OT.....	3.107	4.852	8.257	4.667	3.956	3.981	25.713
On-budget:							
BA.....	2.811	4.754	8.843	3.744	3.678	3.674	24.693
OT.....	2.870	4.594	7.990	4.392	3.672	3.688	24.336
Off-budget:							
BA.....	0.250	0.258	0.267	0.275	0.284	0.293	1.377
OT.....	0.237	0.258	0.267	0.275	0.284	0.293	1.377
Transportation (400):							
BA.....	27.383	25.920	29.066	29.739	30.461	31.244	146.430
OT.....	76.137	78.692	82.094	84.125	86.045	88.187	419.143
Community and Regional Development (450):							
BA.....	20.276	15.121	15.286	15.502	15.738	15.978	77.625
OT.....	27.770	23.070	20.894	18.470	16.433	16.118	94.985

CONFERENCE REPORT 2009 RESOLUTION: DISCRETIONARY SPENDING

(In billions of dollars)

Fiscal year	2008	2009	2010	2011	2012	2013	2009-2013
Education, Training, Employment and Social Services (500):							
BA.....	79.771	84.337	89.383	90.320	91.381	92.540	447.961
OT.....	81.068	83.355	88.209	89.082	90.101	91.251	441.998
Health (550):							
BA.....	53.121	59.724	58.055	58.770	59.577	60.459	296.585
OT.....	53.614	56.334	57.675	58.092	58.745	59.446	290.292
Medicare (570):							
BA.....	4.929	5.227	5.412	5.616	5.864	6.153	28.272
OT.....	5.011	5.200	5.378	5.585	5.828	6.110	28.101
Income Security (600):							
BA.....	52.336	58.694	59.694	60.792	62.302	63.678	305.160
OT.....	57.995	61.128	61.598	61.985	63.499	64.573	312.783
Social Security (650):							
BA.....	5.010	5.233	5.359	5.500	5.653	5.817	27.562
OT.....	4.944	5.160	5.332	5.475	5.626	5.789	27.382
On-budget:							
BA.....	—	—	—	—	—	—	—
OT.....	—	—	—	—	—	—	—
Off-budget:							
BA.....	5.010	5.233	5.359	5.500	5.653	5.817	27.562
OT.....	4.944	5.160	5.332	5.475	5.626	5.789	27.382
Veterans Benefits and Services (700):							
BA.....	43.262	48.202	49.610	50.998	52.462	53.990	255.262
OT.....	40.575	47.527	49.457	50.713	51.844	53.389	252.930
Administration of Justice (750):							
BA.....	45.492	45.321	47.883	48.664	49.571	50.606	242.045
OT.....	43.319	46.476	47.708	48.550	49.596	50.316	242.646
General Government (800):							
BA.....	17.055	17.351	17.823	18.359	18.929	19.523	91.985
OT.....	17.446	17.880	17.941	18.276	18.794	19.367	92.258
Allowances (920):							
BA.....	5.000	-10.664	-11.367	-11.916	-12.447	-12.938	-59.332
OT.....	2.653	-4.126	-8.929	-11.527	-13.525	-13.344	-51.451
Overseas Deployments and Other Activities (970):							
BA.....	108.056	70.000	—	—	—	—	70.000
OT.....	28.901	74.809	47.407	18.251	5.176	1.775	147.418

CONFERENCE REPORT 2009 RESOLUTION: MANDATORY SPENDING

(In billions of dollars)

Fiscal year	2008	2009	2010	2011	2012	2013	2009-2013
			Summary				
Total Spending:							
BA.....	1,877.821	1,945.190	2,053.674	2,195.267	2,246.150	2,387.031	10,827.312
OT.....	1,811.993	1,882.958	1,991.190	2,131.324	2,177.599	2,326.294	10,509.365
On-Budget:							
BA.....	1,409.988	1,447.747	1,530.361	1,651.718	1,676.479	1,787.772	8,094.077
OT.....	1,347.047	1,388.356	1,470.741	1,591.146	1,611.659	1,731.060	7,792.962
Off-Budget:							
BA.....	467.833	497.443	523.313	543.549	569.671	599.259	2,733.235
OT.....	464.946	494.602	520.449	540.178	565.940	595.234	2,716.403
			By Function				
National Defense (050):							
BA.....	3.465	4.728	4.875	5.064	5.110	5.069	24.846
OT.....	3.437	4.705	4.873	5.037	5.075	5.058	24.748
International Affairs (150):							
BA.....	-4.054	-1.155	-0.486	-0.404	-0.458	-0.884	-3.387
OT.....	-5.489	-2.615	-1.985	-1.948	-2.039	-2.514	-11.101
General Science, Space, and Technology (250):							
BA.....	0.125	0.125	0.125	0.125	0.125	0.125	0.625
OT.....	0.107	0.114	0.125	0.131	0.124	0.120	0.614
Energy (270):							
BA.....	-1.436	-1.235	-1.103	-1.333	-1.330	-1.505	-6.506
OT.....	-2.222	-2.257	-2.249	-2.164	-2.105	-2.196	-10.971
Natural Resources and Environment (300):							
BA.....	1.462	1.904	1.843	2.183	2.507	2.334	10.771
OT.....	0.822	1.252	1.603	1.957	2.331	2.444	9.587
Agriculture (350):							
BA.....	18.412	16.559	15.993	15.721	14.417	15.662	78.352
OT.....	16.095	16.351	15.171	14.793	11.075	15.047	72.437
Commerce and Housing Credit (370):							
BA.....	9.605	5.806	5.344	4.954	5.268	5.668	27.040
OT.....	3.711	0.128	-1.855	-2.499	-2.237	-2.340	-8.803
On-budget:							
BA.....	8.405	4.806	5.044	5.254	5.568	5.968	26.640
OT.....	2.511	-0.872	-2.155	-2.199	-1.937	-2.040	-9.203
Off-budget:							
BA.....	1.200	1.000	0.300	-0.300	-0.300	-0.300	0.400
OT.....	1.200	1.000	0.300	-0.300	-0.300	-0.300	0.400
Transportation (400):							
BA.....	52.806	48.762	48.933	49.161	49.280	49.397	245.533
OT.....	1.658	2.089	2.224	2.343	2.408	2.488	11.552
Community and Regional Development (450):							
BA.....	-0.127	0.099	0.090	0.101	0.102	0.029	0.421
OT.....	0.050	1.331	1.215	-0.140	-0.132	-0.132	2.142

CONFERENCE REPORT 2009 RESOLUTION: MANDATORY SPENDING

(In billions of dollars)

Fiscal year	2008	2009	2010	2011	2012	2013	2009-2013
Education, Training, Employment and Social Services (500):							
BA	10.306	9.940	14.333	15.590	16.018	8.085	63.966
OT	9.661	7.996	11.268	14.371	13.891	11.200	58.726
Health (550):							
BA	232.480	250.536	267.289	287.047	308.818	332.878	1,446.568
OT	233.574	251.140	268.006	286.963	308.512	332.426	1,447.047
Medicare (570):							
BA	385.529	414.964	439.795	488.721	485.441	546.176	2,375.097
OT	385.443	414.774	439.955	488.577	485.237	546.335	2,374.878
Income Security (600):							
BA	337.590	356.853	360.736	369.154	354.145	368.470	1,809.358
OT	336.166	354.911	359.112	367.478	352.545	367.126	1,801.172
Social Security (650):							
BA	614.576	649.052	683.277	718.340	759.828	805.825	3,616.322
OT	611.689	646.211	680.413	714.969	756.097	801.800	3,599.490
On-budget:							
BA	19.378	21.313	23.803	27.338	30.349	33.170	135.973
OT	19.378	21.313	23.803	27.338	30.349	33.170	135.973
Off-budget:							
BA	595.198	627.739	659.474	691.002	729.479	772.655	3,480.349
OT	592.311	624.898	656.610	687.631	725.748	768.630	3,463.517
Veterans Benefits and Services (700):							
BA	43.103	45.118	46.623	51.040	46.897	51.354	241.032
OT	42.976	44.959	46.455	50.993	46.667	51.124	240.198
Administration of Justice (750):							
BA	0.745	2.982	0.790	0.684	0.568	0.445	5.469
OT	0.963	1.621	1.583	1.213	0.576	0.451	5.444
General Government (800):							
BA	39.352	6.636	2.106	2.111	2.075	1.940	14.868
OT	39.474	6.531	2.033	2.093	2.232	1.884	14.773
Net Interest (900):							
BA	233.951	217.009	249.005	276.316	290.193	293.112	1,325.635
OT	233.951	217.009	249.005	276.316	290.193	293.112	1,325.635
On-budget:							
BA	349.351	334.409	370.805	407.916	433.193	448.812	1,995.135
OT	349.351	334.409	370.805	407.916	433.193	448.812	1,995.135
Off-budget:							
BA	-115.400	-117.400	-121.800	-131.600	-143.000	-155.700	-669.500
OT	-115.400	-117.400	-121.800	-131.600	-143.000	-155.700	-669.500
Allowances (920):							
BA	-0.574	-2.537	-0.588	-0.391	-0.242	-0.062	-3.820
OT	-0.578	-2.336	-0.456	-0.242	-0.239	-0.052	-3.325
Undistributed Offsetting Receipts (950):							
BA	-99.495	-80.956	-85.306	-88.917	-92.612	-97.087	-444.878
OT	-99.495	-80.956	-85.306	-88.917	-92.612	-97.087	-444.878

CONFERENCE REPORT 2009 RESOLUTION: MANDATORY SPENDING

(In billions of dollars)

Fiscal year	2008	2009	2010	2011	2012	2013	2009-2013
On-budget:							
BA.....	-86.330	-67.060	-70.645	-73.364	-76.104	-79.691	-366.864
OT.....	-86.330	-67.060	-70.645	-73.364	-76.104	-79.691	-366.864
Off-budget:							
BA.....	-13.165	-13.896	-14.661	-15.553	-16.508	-17.396	-78.014
OT.....	-13.165	-13.896	-14.661	-15.553	-16.508	-17.396	-78.014

HOUSE-PASSED 2009 RESOLUTION: TOTAL SPENDING AND REVENUES

(In billions of dollars)

Fiscal year	2008	2009	2010	2011	2012	2013	2009-2013
			Summary				
Total Spending:							
BA	3,029.347	3,032.185	3,093.126	3,247.404	3,315.728	3,472.298	16,160.741
OT	2,932.743	3,063.405	3,148.367	3,262.946	3,300.867	3,458.775	16,234.360
On-Budget:							
BA	2,556.254	2,529.246	2,564.161	2,698.039	2,740.065	2,866.862	13,398.373
OT	2,462.616	2,563.380	2,622.295	2,716.979	2,728.965	2,857.394	13,489.013
Off-Budget:							
BA	473.093	502.939	528.965	549.365	575.663	605.436	2,762.368
OT	470.127	500.025	526.072	545.967	571.902	601.381	2,745.347
Revenues:							
Total	2,546.245	2,723.000	2,939.435	3,214.493	3,479.113	3,616.784	15,972.824
On-budget	1,879.540	2,027.124	2,205.864	2,442.025	2,669.315	2,771.740	12,116.067
Off-budget	666.705	695.876	733.571	772.468	809.798	845.044	3,856.757
Surplus/Deficit (-)							
Total	-386.498	-340.405	-208.932	-48.453	178.246	158.009	-261.536
On-budget	-583.076	-536.256	-416.431	-274.954	-59.650	-85.654	-1,372.946
Off-budget	196.578	195.851	207.499	226.501	237.896	243.663	1,111.410
Debt Subject to Limit	9,567	10,200	10,724	11,104	11,295	11,495	na
Debt Held by the Public	5,397	5,754	5,981	6,048	5,886	5,744	na
			By Function				
National Defense (050):							
BA	590.686	542.497	550.414	557.026	565.800	576.223	2,791.960
OT	576.173	573.362	560.726	560.099	556.699	568.829	2,819.715
International Affairs (150):							
BA	32.648	37.111	38.516	39.433	40.247	40.677	195.984
OT	32.843	35.702	36.918	37.679	38.154	38.346	186.799
General Science, Space, and Technology (250):							
BA	27.407	29.934	31.165	32.474	33.853	35.298	162.724
OT	26.456	28.700	30.604	32.201	33.564	34.477	159.546
Energy (270):							
BA	3.548	4.674	4.645	4.712	4.803	4.895	23.729
OT	1.681	2.192	2.878	3.371	3.738	4.020	16.199
Natural Resources and Environment (300):							
BA	32.560	38.651	33.782	34.670	35.568	36.490	179.161
OT	34.440	35.576	36.192	36.420	36.745	37.299	182.232
Agriculture (350):							
BA	22.456	21.529	21.719	21.891	22.263	22.621	110.023
OT	21.528	21.279	20.680	20.876	21.435	21.816	106.086
Commerce and Housing Credit (370):							
BA	12.666	10.818	14.454	8.973	9.230	9.635	53.110
OT	6.818	4.980	6.402	2.168	1.719	1.641	16.910

HOUSE-PASSED 2009 RESOLUTION: TOTAL SPENDING AND REVENUES

(In billions of dollars)

Fiscal year	2008	2009	2010	2011	2012	2013	2009-2013
On-budget:							
BA.....	11.216	9.560	13.887	8.998	9.246	9.642	51.333
OT.....	5.381	3.722	5.835	2.193	1.735	1.648	15.133
Off-budget:							
BA.....	1.450	1.258	0.567	-0.025	-0.016	-0.007	1.777
OT.....	1.437	1.258	0.567	-0.025	-0.016	-0.007	1.777
Transportation (400):							
BA.....	79.794	73.444	77.507	78.534	79.485	80.478	389.448
OT.....	77.795	80.443	83.861	86.062	88.134	90.443	428.943
Community and Regional Development (450):							
BA.....	20.029	14.553	14.826	15.134	15.450	15.755	75.718
OT.....	27.819	24.251	21.816	17.874	15.817	15.561	95.319
Education, Training, Employment and Social Services (500):							
BA.....	90.077	95.235	102.594	105.612	107.828	101.690	512.959
OT.....	90.729	90.947	98.345	103.135	104.397	103.490	500.314
Health (550):							
BA.....	285.101	306.795	323.767	344.749	367.766	393.085	1,736.162
OT.....	286.688	305.334	324.138	343.718	366.312	391.326	1,730.828
Medicare (570):							
BA.....	390.458	420.191	445.225	494.370	491.353	552.389	2,403.528
OT.....	390.454	419.974	445.349	494.193	491.110	552.503	2,403.129
Income Security (600):							
BA.....	389.865	411.699	417.519	426.924	412.355	427.988	2,096.485
OT.....	394.100	414.032	418.617	427.541	412.831	427.703	2,100.724
Social Security (650):							
BA.....	619.586	654.285	688.653	723.873	765.529	811.701	3,644.041
OT.....	616.633	651.371	685.760	720.475	761.768	807.646	3,627.020
On-budget:							
BA.....	19.378	21.308	23.794	27.330	30.342	33.162	135.936
OT.....	19.378	21.308	23.794	27.330	30.342	33.162	135.936
Off-budget:							
BA.....	600.208	632.977	664.859	696.543	735.187	778.539	3,508.105
OT.....	597.255	630.063	661.966	693.145	731.426	774.484	3,491.084
Veterans Benefits and Services (700):							
BA.....	86.365	93.268	96.000	101.800	99.115	105.094	495.277
OT.....	83.551	92.443	95.710	101.475	98.271	104.266	492.165
Administration of Justice (750):							
BA.....	46.237	48.104	49.101	50.338	51.622	52.967	252.132
OT.....	44.282	47.936	49.602	50.596	51.501	52.542	252.177
General Government (800):							
BA.....	56.407	23.520	19.961	20.611	21.319	22.007	107.418
OT.....	56.920	23.890	19.987	20.496	21.332	21.787	107.492
Net Interest (900):							
BA.....	233.896	216.833	248.734	275.397	284.954	280.592	1,306.510
OT.....	233.896	216.833	248.734	275.397	284.954	280.592	1,306.510

HOUSE-PASSED 2009 RESOLUTION: TOTAL SPENDING AND REVENUES

(In billions of dollars)

Fiscal year	2008	2009	2010	2011	2012	2013	2009-2013
On-budget:							
BA.....	349.296	334.233	370.534	406.997	427.954	436.292	1,976.010
OT.....	349.296	334.233	370.534	406.997	427.954	436.292	1,976.010
Off-budget:							
BA.....	-115.400	-117.400	-121.800	-131.600	-143.000	-155.700	-669.500
OT.....	-115.400	-117.400	-121.800	-131.600	-143.000	-155.700	-669.500
Allowances (920):							
BA.....	1.000	—	-0.150	-0.200	-0.200	-0.200	-0.750
OT.....	0.531	0.307	-0.053	-0.164	-0.178	-0.200	-0.288
Undistributed Offsetting Receipts (950):							
BA.....	-99.495	-80.956	-85.306	-88.917	-92.612	-97.087	-444.878
OT.....	-99.495	-80.956	-85.306	-88.917	-92.612	-97.087	-444.878
On-budget:							
BA.....	-86.330	-67.060	-70.645	-73.364	-76.104	-79.691	-366.864
OT.....	-86.330	-67.060	-70.645	-73.364	-76.104	-79.691	-366.864
Off-budget:							
BA.....	-13.165	-13.896	-14.661	-15.553	-16.508	-17.396	-78.014
OT.....	-13.165	-13.896	-14.661	-15.553	-16.508	-17.396	-78.014
Overseas Deployments and Other Activities (970):							
BA.....	108.056	70.000	—	—	—	—	70.000
OT.....	28.901	74.809	47.407	18.251	5.176	1.775	147.418

HOUSE-PASSED 2009 RESOLUTION: DISCRETIONARY SPENDING

(In billions of dollars)

Fiscal year	2008	2009	2010	2011	2012	2013	2009-2013
			Summary				
Total Spending:							
BA	1,154.534	1,089.773	1,042.073	1,055.523	1,076.220	1,099.928	5,363.517
OT	1,121.723	1,182.855	1,159.554	1,134.891	1,127.022	1,147.385	5,751.707
On-Budget:							
BA	1,149.274	1,084.282	1,036.430	1,049.716	1,070.237	1,093.761	5,334.426
OT	1,116.542	1,177.437	1,153.940	1,129.111	1,121.069	1,141.248	5,722.805
Off-Budget:							
BA	5.260	5.491	5.643	5.807	5.983	6.167	29.091
OT	5.181	5.418	5.614	5.780	5.953	6.137	28.902
			By Function				
National Defense (050):							
BA	587.221	537.769	545.539	551.962	560.690	571.154	2,767.114
OT	572.736	568.657	555.853	555.062	551.624	563.771	2,794.967
International Affairs (150):							
BA	36.702	38.313	39.044	39.875	40.720	41.563	199.515
OT	38.332	38.364	38.945	39.665	40.208	40.862	198.044
General Science, Space, and Technology (250):							
BA	27.282	29.809	31.040	32.349	33.728	35.173	162.099
OT	26.349	28.586	30.479	32.070	33.440	34.357	158.932
Energy (270):							
BA	4.986	6.097	6.079	6.163	6.281	6.400	31.020
OT	3.903	4.507	5.223	5.703	6.062	6.336	27.831
Natural Resources and Environment (300):							
BA	31.707	37.556	32.570	33.422	34.324	35.251	173.123
OT	33.901	34.946	35.093	35.185	35.415	35.970	176.609
Agriculture (350):							
BA	5.884	6.013	6.152	6.305	6.472	6.642	31.584
OT	6.084	5.961	6.070	6.229	6.388	6.559	31.207
Commerce and Housing Credit (370):							
BA	3.061	5.012	9.110	4.019	3.962	3.967	26.070
OT	3.107	4.852	8.257	4.667	3.956	3.981	25.713
On-budget:							
BA	2.811	4.754	8.843	3.744	3.678	3.674	24.693
OT	2.870	4.594	7.990	4.392	3.672	3.688	24.336
Off-budget:							
BA	0.250	0.258	0.267	0.275	0.284	0.293	1.377
OT	0.237	0.258	0.267	0.275	0.284	0.293	1.377
Transportation (400):							
BA	27.383	24.682	28.574	29.373	30.205	31.081	143.915
OT	76.137	78.354	81.637	83.719	85.726	87.955	417.391
Community and Regional Development (450):							
BA	20.276	14.528	14.800	15.107	15.421	15.726	75.582
OT	27.770	22.941	20.657	18.102	16.038	15.773	93.511

HOUSE-PASSED 2009 RESOLUTION: DISCRETIONARY SPENDING

(In billions of dollars)

Fiscal year	2008	2009	2010	2011	2012	2013	2009-2013
Education, Training, Employment and Social Services (500):							
BA	79.771	85.295	88.261	90.022	91.810	93.605	448.993
OT	81.068	82.951	87.077	88.764	90.506	92.290	441.588
Health (550):							
BA	53.121	57.559	56.478	57.702	58.948	60.207	290.894
OT	53.614	55.494	56.132	56.755	57.800	58.900	285.081
Medicare (570):							
BA	4.929	5.227	5.430	5.649	5.912	6.213	28.431
OT	5.011	5.200	5.394	5.616	5.873	6.168	28.251
Income Security (600):							
BA	52.336	55.620	57.646	58.780	59.330	60.746	292.122
OT	57.995	59.704	60.227	60.945	61.288	61.711	303.875
Social Security (650):							
BA	5.010	5.233	5.376	5.532	5.699	5.874	27.714
OT	4.944	5.160	5.347	5.505	5.669	5.844	27.525
On-budget:							
BA	—	—	—	—	—	—	—
OT	—	—	—	—	—	—	—
Off-budget:							
BA	5.010	5.233	5.376	5.532	5.699	5.874	27.714
OT	4.944	5.160	5.347	5.505	5.669	5.844	27.525
Veterans Benefits and Services (700):							
BA	43.262	48.150	49.377	50.760	52.218	53.740	254.245
OT	40.575	47.484	49.255	50.482	51.604	53.142	251.967
Administration of Justice (750):							
BA	45.492	45.122	48.311	49.654	51.054	52.522	246.663
OT	43.319	46.315	48.019	49.383	50.925	52.091	246.733
General Government (800):							
BA	17.055	17.788	18.286	18.849	19.446	20.064	94.433
OT	17.446	18.263	18.385	18.752	19.302	19.900	94.602
Allowances (920):							
BA	1.000	—	—	—	—	—	—
OT	0.531	0.307	0.097	0.036	0.022	—	0.462
Overseas Deployments and Other Activities (970):							
BA	108.056	70.000	—	—	—	—	70.000
OT	28.901	74.809	47.407	18.251	5.176	1.775	147.418

HOUSE-PASSED 2009 RESOLUTION: MANDATORY SPENDING

(In billions of dollars)

Fiscal year	2008	2009	2010	2011	2012	2013	2009-2013
			Summary				
Total Spending:							
BA.....	1,874.813	1,942.412	2,051.053	2,191.881	2,239.508	2,372.370	10,797.224
OT.....	1,811.020	1,880.550	1,988.813	2,128.055	2,173.845	2,311.390	10,482.653
On-Budget:							
BA.....	1,406.980	1,444.964	1,527.731	1,648.323	1,669.828	1,773.101	8,063.947
OT.....	1,346.074	1,385.943	1,468.355	1,587.868	1,607.896	1,716.146	7,766.208
Off-Budget:							
BA.....	467.833	497.448	523.322	543.558	569.680	599.269	2,733.277
OT.....	464.946	494.607	520.458	540.187	565.949	595.244	2,716.445
			By Function				
National Defense (050):							
BA.....	3.465	4.728	4.875	5.064	5.110	5.069	24.846
OT.....	3.437	4.705	4.873	5.037	5.075	5.058	24.748
International Affairs (150):							
BA.....	-4.054	-1.202	-0.528	-0.442	-0.473	-0.886	-3.531
OT.....	-5.489	-2.662	-2.027	-1.986	-2.054	-2.516	-11.245
General Science, Space, and Technology (250):							
BA.....	0.125	0.125	0.125	0.125	0.125	0.125	0.625
OT.....	0.107	0.114	0.125	0.131	0.124	0.120	0.614
Energy (270):							
BA.....	-1.438	-1.423	-1.434	-1.451	-1.478	-1.505	-7.291
OT.....	-2.222	-2.315	-2.345	-2.332	-2.324	-2.316	-11.632
Natural Resources and Environment (300):							
BA.....	0.853	1.095	1.212	1.248	1.244	1.239	6.038
OT.....	0.539	0.630	1.099	1.235	1.330	1.329	5.623
Agriculture (350):							
BA.....	16.572	15.516	15.567	15.586	15.791	15.979	78.439
OT.....	15.444	15.318	14.610	14.647	15.047	15.257	74.879
Commerce and Housing Credit (370):							
BA.....	9.605	5.806	5.344	4.954	5.268	5.668	27.040
OT.....	3.711	0.128	-1.855	-2.499	-2.237	-2.340	-8.803
On-budget:							
BA.....	8.405	4.806	5.044	5.254	5.568	5.968	26.640
OT.....	2.511	-0.872	-2.155	-2.199	-1.937	-2.040	-9.203
Off-budget:							
BA.....	1.200	1.000	0.300	-0.300	-0.300	-0.300	0.400
OT.....	1.200	1.000	0.300	-0.300	-0.300	-0.300	0.400
Transportation (400):							
BA.....	52.411	48.762	48.933	49.161	49.280	49.397	245.533
OT.....	1.658	2.089	2.224	2.343	2.408	2.488	11.552
Community and Regional Development (450):							
BA.....	-0.247	0.025	0.026	0.027	0.029	0.029	0.136
OT.....	0.049	1.310	1.159	-0.228	-0.221	-0.212	1.808

HOUSE-PASSED 2009 RESOLUTION: MANDATORY SPENDING

(In billions of dollars)

Fiscal year	2008	2009	2010	2011	2012	2013	2009-2013
Education, Training, Employment and Social Services (500):							
BA	10.306	9.940	14.333	15.590	16.018	8.085	63.966
OT	9.661	7.996	11.268	14.371	13.891	11.200	58.726
Health (550):							
BA	231.980	249.236	267.289	287.047	308.818	332.878	1,445.268
OT	233.074	249.840	268.006	286.963	308.512	332.426	1,445.747
Medicare (570):							
BA	385.529	414.964	439.795	488.721	485.441	546.176	2,375.097
OT	385.443	414.774	439.955	488.577	485.237	546.335	2,374.878
Income Security (600):							
BA	337.529	356.079	359.873	368.144	353.025	367.242	1,804.363
OT	336.105	354.328	358.390	366.596	351.543	365.992	1,796.849
Social Security (650):							
BA	614.576	649.052	683.277	718.341	759.830	805.827	3,616.327
OT	611.689	646.211	680.413	714.970	756.099	801.802	3,599.495
On-budget:							
BA	19.378	21.308	23.794	27.330	30.342	33.162	135.936
OT	19.378	21.308	23.794	27.330	30.342	33.162	135.936
Off-budget:							
BA	595.198	627.744	659.483	691.011	729.488	772.665	3,480.391
OT	592.311	624.903	656.619	687.640	725.757	768.640	3,463.559
Veterans Benefits and Services (700):							
BA	43.103	45.118	46.623	51.040	46.897	51.354	241.032
OT	42.976	44.959	46.455	50.993	46.667	51.124	240.198
Administration of Justice (750):							
BA	0.745	2.982	0.790	0.684	0.568	0.445	5.469
OT	0.963	1.621	1.583	1.213	0.576	0.451	5.444
General Government (800):							
BA	39.352	5.732	1.675	1.762	1.873	1.943	12.985
OT	39.474	5.627	1.602	1.744	2.030	1.887	12.890
Net Interest (900):							
BA	233.896	216.833	248.734	275.397	284.954	280.592	1,306.510
OT	233.896	216.833	248.734	275.397	284.954	280.592	1,306.510
On-budget:							
BA	349.296	334.233	370.534	406.997	427.954	436.292	1,976.010
OT	349.296	334.233	370.534	406.997	427.954	436.292	1,976.010
Off-budget:							
BA	-115.400	-117.400	-121.800	-131.600	-143.000	-155.700	-669.500
OT	-115.400	-117.400	-121.800	-131.600	-143.000	-155.700	-669.500
Allowances (920):							
BA	—	—	-0.150	-0.200	-0.200	-0.200	-0.750
OT	—	—	-0.150	-0.200	-0.200	-0.200	-0.750
Undistributed Offsetting Receipts (950):							
BA	-99.495	-80.956	-85.306	-88.917	-92.612	-97.087	-444.878
OT	-99.495	-80.956	-85.306	-88.917	-92.612	-97.087	-444.878

HOUSE-PASSED 2009 RESOLUTION: MANDATORY SPENDING

(In billions of dollars)

Fiscal year	2008	2009	2010	2011	2012	2013	2009-2013
On-budget:							
BA.....	-86.330	-67.060	-70.645	-73.364	-76.104	-79.691	-366.864
OT.....	-86.330	-67.060	-70.645	-73.364	-76.104	-79.691	-366.864
Off-budget:							
BA.....	-13.165	-13.896	-14.661	-15.553	-16.508	-17.396	-78.014
OT.....	-13.165	-13.896	-14.661	-15.553	-16.508	-17.396	-78.014

FISCAL YEAR 2009 BUDGET RESOLUTION
SENATE-PASSED RESOLUTION
Total Spending, Revenues, Deficit/Surplus, and Debt

$ billions	2008	2009	2010	2011	2012	2013	2009-2013
Summary							
Budget Authority	**3,052.498**	**3,036.933**	**3,084.613**	**3,237.479**	**3,307.339**	**3,465.779**	**16,132.143**
Off	473.243	503.179	529.212	549.621	575.926	605.709	2,763.647
On	2,579.255	2,533.754	2,555.400	2,687.858	2,731.412	2,860.070	13,368.496
Outlays	**2,946.927**	**3,076.074**	**3,142.673**	**3,255.280**	**3,294.503**	**3,453.729**	**16,222.260**
Off	470.172	500.341	526.306	546.221	572.165	601.652	2,746.684
On	2,476.755	2,575.733	2,616.367	2,709.059	2,722.339	2,852.077	13,475.576
Revenues	**2,538.593**	**2,707.999**	**2,931.830**	**3,176.619**	**3,298.471**	**3,458.057**	**15,572.976**
Off	666.705	695.876	733.571	772.468	809.798	845.044	3,856.757
On	1,871.888	2,012.123	2,198.259	2,404.151	2,488.673	2,613.013	11,716.219
Deficit (-)/Surplus	**-408.334**	**-368.075**	**-210.843**	**-78.661**	**3.968**	**4.328**	**-649.284**
Off	196.533	195.535	207.265	226.247	237.633	243.392	1,110.073
On	-604.867	-563.610	-418.108	-304.908	-233.666	-239.064	-1,759.357
Debt Held by the Public	5,418.643	5,803.409	6,032.755	6,129.283	6,141.593	6,153.706	--
Public Debt	9,618.792	10,278.552	10,805.196	11,215.114	11,580.563	11,934.375	--
By Function							
050 National Defense							
Budget Authority	693.273	612.502	550.414	557.026	565.800	576.223	2,861.965
Outlays	604.289	645.437	607.033	577.925	561.666	570.503	2,962.564
150 International Affairs							
Budget Authority	38.608	38.609	35.663	36.322	36.866	37.024	184.485
Outlays	33.771	39.450	37.040	35.932	35.705	35.243	183.370
250 General Science, Space and Technology							
Budget Authority	27.407	30.536	30.369	30.848	31.332	31.816	154.901
Outlays	26.456	28.987	30.490	31.167	31.650	31.635	153.929
270 Energy							
Budget Authority	3.548	7.026	6.935	6.916	6.895	6.858	34.630
Outlays	1.681	2.843	4.533	5.481	5.981	6.159	24.997
300 Natural Resources and Environment							
Budget Authority	32.560	39.835	34.730	35.424	36.111	36.812	182.912
Outlays	34.440	36.310	37.039	37.217	37.395	37.757	185.718
350 Agriculture							
Budget Authority	22.423	21.377	21.532	21.665	21.994	22.307	108.876
Outlays	21.495	21.127	20.501	20.659	21.176	21.513	104.976
370 Commerce and Housing Credit							
Budget Authority	12.966	10.608	11.700	7.688	8.012	8.247	46.255
Outlays	6.878	5.022	4.129	0.799	0.476	0.188	10.614
Off Budget Authority	1.450	1.258	0.567	-0.025	-0.016	-0.007	1.777
Outlays	1.437	1.258	0.567	-0.025	-0.016	-0.007	1.777
On Budget Authority	11.516	9.350	11.133	7.713	8.028	8.254	44.478
Outlays	5.441	3.764	3.562	0.824	0.492	0.195	8.837
400 Transportation							
Budget Authority	87.289	75.131	78.075	78.913	79.763	80.640	392.522
Outlays	81.370	83.311	85.504	86.779	88.515	90.534	434.643
450 Community and Regional Development							
Budget Authority	20.029	15.195	15.265	15.503	15.746	15.979	77.687
Outlays	27.819	24.487	22.116	18.241	16.187	15.873	96.904
500 Education, Training, Employment, and Social Services							
Budget Authority	91.381	94.680	103.891	106.486	108.255	101.660	514.972
Outlays	90.912	91.253	98.616	103.807	104.904	103.626	502.207

550 Health							
Budget Authority	286.108	313.109	324.863	345.558	368.273	393.283	1,745.087
Outlays	287.211	310.603	325.576	344.795	367.110	391.805	1,739.888
570 Medicare							
Budget Authority	390.458	420.389	445.380	494.477	491.399	551.039	2,402.683
Outlays	390.454	420.150	445.513	494.305	491.163	551.161	2,402.292
600 Income Security							
Budget Authority	393.591	414.369	416.322	425.435	411.468	426.718	2,094.314
Outlays	394.613	419.023	418.871	426.242	411.597	426.612	2,102.344
650 Social Security							
Budget Authority	619.736	654.525	688.900	724.129	765.792	811.974	3,645.320
Outlays	616.678	651.687	685.994	720.729	762.031	807.917	3,628.357
Off Budget Authority	600.358	633.217	665.106	696.799	735.450	778.812	3,509.384
Outlays	597.300	630.379	662.200	693.399	731.689	774.755	3,492.421
On Budget Authority	19.378	21.308	23.794	27.330	30.342	33.162	135.936
Outlays	19.378	21.308	23.794	27.330	30.342	33.162	135.936
700 Veterans Benefits and Services							
Budget Authority	86.365	93.320	95.615	100.959	97.782	103.241	490.917
Outlays	83.551	92.398	95.399	100.749	97.064	102.521	488.131
750 Administration of Justice							
Budget Authority	46.282	49.432	48.018	48.907	49.819	50.768	246.944
Outlays	44.322	46.896	49.714	50.114	50.089	50.706	247.520
800 General Government							
Budget Authority	56.407	24.477	19.972	20.395	20.796	21.107	106.747
Outlays	56.920	24.435	20.172	20.407	20.940	20.991	106.945
900 Net Interest							
Budget Authority	234.062	217.710	250.453	278.210	292.762	296.280	1,335.416
Outlays	234.062	217.710	250.453	278.210	292.762	296.280	1,335.416
Off Budget Authority	-115.400	-117.400	-121.800	-131.600	-143.000	-155.700	-669.500
Outlays	-115.400	-117.400	-121.800	-131.600	-143.000	-155.700	-669.500
On Budget Authority	349.462	335.110	372.253	409.810	435.762	451.980	2,004.916
Outlays	349.462	335.110	372.253	409.810	435.762	451.980	2,004.916
920 Allowances							
Budget Authority	9.500	-14.941	-8.179	-8.466	-8.916	-9.110	-49.613
Outlays	9.500	-4.100	-10.713	-9.361	-9.295	-10.207	-43.677
950 Undistributed Offsetting Receipts							
Budget Authority	-99.495	-80.956	-85.306	-88.917	-92.612	-97.087	-444.878
Outlays	-99.495	-80.956	-85.306	-88.917	-92.612	-97.087	-444.878
Off Budget Authority	-13.165	-13.896	-14.661	-15.553	-16.508	-17.396	-78.014
Outlays	-13.165	-13.896	-14.661	-15.553	-16.508	-17.396	-78.014
On Budget Authority	-86.330	-67.060	-70.645	-73.364	-76.104	-79.691	-366.864
Outlays	-86.330	-67.060	-70.645	-73.364	-76.104	-79.691	-366.864

FISCAL YEAR 2009 BUDGET RESOLUTION
SENATE-PASSED RESOLUTION
Discretionary Spending

$ billions	2008	2009	2010	2011	2012	2013	2009-2013
Summary							
TOTAL DISCRETIONARY							
Budget Authority	**1,167.034**	**1,085.381**	**1,031.162**	**1,042.135**	**1,059.422**	**1,078.551**	**5,296.651**
Outlays	**1,125.744**	**1,185.468**	**1,151.562**	**1,123.863**	**1,112.450**	**1,127.781**	**5,701.123**
DEFENSE							
Budget Authority	689.808	607.774	545.539	551.962	560.690	571.154	2,837.119
Outlays	600.852	640.732	602.160	572.888	556.591	565.445	2,937.816
NONDEFENSE							
Budget Authority	477.226	477.607	485.623	490.173	498.732	507.397	2,459.532
Outlays	524.892	544.736	549.402	550.975	555.859	562.336	2,763.307
By Function							
050 National Defense							
Budget Authority	689.808	607.774	545.539	551.962	560.690	571.154	2,837.119
Outlays	600.852	640.732	602.160	572.888	556.591	565.445	2,937.816
150 International Affairs							
Budget Authority	42.662	39.811	36.191	36.764	37.339	37.910	188.016
Outlays	39.260	42.112	39.067	37.918	37.759	37.759	194.615
250 General Science, Space and Technology							
Budget Authority	27.282	30.411	30.244	30.723	31.207	31.691	154.276
Outlays	26.349	28.873	30.365	31.036	31.526	31.515	153.315
270 Energy							
Budget Authority	4.986	8.449	8.369	8.367	8.373	8.363	41.921
Outlays	3.903	5.158	6.878	7.813	8.305	8.475	36.629
300 Natural Resources and Environment							
Budget Authority	31.707	38.740	33.518	34.176	34.867	35.573	176.874
Outlays	33.901	35.680	35.940	35.982	36.065	36.428	180.095
350 Agriculture							
Budget Authority	5.884	6.013	6.117	6.231	6.355	6.480	31.197
Outlays	6.084	5.961	6.043	6.164	6.281	6.408	30.857
370 Commerce and Housing Credit							
Budget Authority	3.361	4.802	6.356	2.734	2.744	2.579	19.215
Outlays	3.167	4.894	5.984	3.298	2.713	2.528	19.417
Off Budget Authority	0.250	0.258	0.267	0.275	0.284	0.293	1.377
Outlays	0.237	0.258	0.267	0.275	0.284	0.293	1.377
On Budget Authority	3.111	4.544	6.089	2.459	2.460	2.286	17.838
Outlays	2.930	4.636	5.717	3.023	2.429	2.235	18.040
400 Transportation							
Budget Authority	34.383	27.270	29.042	29.652	30.283	30.943	147.190
Outlays	79.712	81.222	83.280	84.436	86.107	88.046	423.091
450 Community and Regional Development							
Budget Authority	20.276	15.170	15.239	15.476	15.717	15.950	77.551
Outlays	27.770	23.177	20.957	18.469	16.408	16.085	95.096

500 Education, Training, Employment, and Social Services							
Budget Authority	81.075	84.740	89.558	90.896	92.237	93.575	451.006
Outlays	81.251	83.257	87.348	89.436	91.013	92.426	443.481
550 Health							
Budget Authority	53.638	62.613	57.577	58.511	59.456	60.406	298.564
Outlays	53.640	59.488	57.573	57.832	58.599	59.380	292.871
570 Medicare							
Budget Authority	4.929	5.425	5.585	5.756	5.958	6.188	28.911
Outlays	5.011	5.376	5.558	5.728	5.926	6.151	28.739
600 Income Security							
Budget Authority	56.029	58.138	56.297	57.139	58.291	59.324	289.191
Outlays	58.475	64.543	60.329	59.494	59.902	60.468	304.735
650 Social Security							
Budget Authority	5.160	5.473	5.623	5.788	5.962	6.147	28.993
Outlays	4.989	5.476	5.581	5.759	5.932	6.115	28.862
Off Budget Authority	5.160	5.473	5.623	5.788	5.962	6.147	28.993
Outlays	4.989	5.476	5.581	5.759	5.932	6.115	28.862
On Budget Authority	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Outlays	0.000	0.000	0.000	0.000	0.000	0.000	0.000
700 Veterans Benefits and Services							
Budget Authority	43.262	48.202	48.992	49.919	50.885	51.887	249.885
Outlays	40.575	47.439	48.944	49.756	50.397	51.397	247.933
750 Administration of Justice							
Budget Authority	45.537	46.450	47.228	48.223	49.251	50.323	241.475
Outlays	43.359	45.275	48.131	48.901	49.513	50.255	242.076
800 General Government							
Budget Authority	17.055	17.841	17.866	18.284	18.721	19.167	91.879
Outlays	17.446	17.904	18.139	18.314	18.708	19.107	92.172
900 Net Interest							
Budget Authority	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Outlays	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Off Budget Authority	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Outlays	0.000	0.000	0.000	0.000	0.000	0.000	0.000
On Budget Authority	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Outlays	0.000	0.000	0.000	0.000	0.000	0.000	0.000
920 Allowances							
Budget Authority	0.000	-21.941	-8.179	-8.466	-8.916	-9.110	-56.613
Outlays	0.000	-11.100	-10.713	-9.361	-9.295	-10.207	-50.677
950 Undistributed Offsetting Receipts							
Budget Authority	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Outlays	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Off Budget Authority	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Outlays	0.000	0.000	0.000	0.000	0.000	0.000	0.000
On Budget Authority	0.000	0.000	0.000	0.000	0.000	0.000	0.000
Outlays	0.000	0.000	0.000	0.000	0.000	0.000	0.000

FISCAL YEAR 2009 BUDGET RESOLUTION
SENATE-PASSED RESOLUTION
Mandatory Spending

$ billions	2008	2009	2010	2011	2012	2013	2009-2013
Summary							
TOTAL MANDATORY							
Budget Authority	**1,885.464**	**1,951.552**	**2,053.450**	**2,195.343**	**2,247.917**	**2,387.229**	**10,835.492**
Outlays	**1,821.183**	**1,890.606**	**1,991.110**	**2,131.417**	**2,182.054**	**2,325.949**	**10,521.137**
OFF-BUDGET							
Budget Authority	467.833	497.448	523.322	543.558	569.680	599.269	2,733.277
Outlays	464.946	494.607	520.458	540.187	565.949	595.244	2,716.445
ON-BUDGET							
Budget Authority	1,417.631	1,454.104	1,530.128	1,651.785	1,678.237	1,787.960	8,102.215
Outlays	1,356.237	1,395.999	1,470.652	1,591.230	1,616.105	1,730.705	7,804.692
By Function							
050 National Defense							
Budget Authority	3.465	4.728	4.875	5.064	5.110	5.069	24.846
Outlays	3.437	4.705	4.873	5.037	5.075	5.058	24.748
150 International Affairs							
Budget Authority	-4.054	-1.202	-0.528	-0.442	-0.473	-0.886	-3.531
Outlays	-5.489	-2.662	-2.027	-1.986	-2.054	-2.516	-11.245
250 General Science, Space and Technology							
Budget Authority	0.125	0.125	0.125	0.125	0.125	0.125	0.625
Outlays	0.107	0.114	0.125	0.131	0.124	0.120	0.614
270 Energy							
Budget Authority	-1.438	-1.423	-1.434	-1.451	-1.478	-1.505	-7.291
Outlays	-2.222	-2.315	-2.345	-2.332	-2.324	-2.316	-11.632
300 Natural Resources and Environment							
Budget Authority	0.853	1.095	1.212	1.248	1.244	1.239	6.038
Outlays	0.539	0.630	1.099	1.235	1.330	1.329	5.623
350 Agriculture							
Budget Authority	16.539	15.364	15.415	15.434	15.639	15.827	77.679
Outlays	15.411	15.166	14.458	14.495	14.895	15.105	74.119
370 Commerce and Housing Credit							
Budget Authority	9.605	5.806	5.344	4.954	5.268	5.668	27.040
Outlays	3.711	0.128	-1.855	-2.499	-2.237	-2.340	-8.803
Off Budget Authority	1.200	1.000	0.300	-0.300	-0.300	-0.300	0.400
Outlays	1.200	1.000	0.300	-0.300	-0.300	-0.300	0.400
On Budget Authority	8.405	4.806	5.044	5.254	5.568	5.968	26.640
Outlays	2.511	-0.872	-2.155	-2.199	-1.937	-2.040	-9.203
400 Transportation							
Budget Authority	52.906	47.861	49.033	49.261	49.480	49.697	245.332
Outlays	1.658	2.089	2.224	2.343	2.408	2.488	11.552
450 Community and Regional Development							
Budget Authority	-0.247	0.025	0.026	0.027	0.029	0.029	0.136
Outlays	0.049	1.310	1.159	-0.228	-0.221	-0.212	1.808
500 Education, Training, Employment, and Social Services							
Budget Authority	10.306	9.940	14.333	15.590	16.018	8.085	63.966
Outlays	9.661	7.996	11.268	14.371	13.891	11.200	58.726

550 Health							
Budget Authority	232.470	250.496	267.286	287.047	308.817	332.877	1,446.523
Outlays	233.571	251.115	268.003	286.963	308.511	332.425	1,447.017
570 Medicare							
Budget Authority	385.529	414.964	439.795	488.721	485.441	544.851	2,373.772
Outlays	385.443	414.774	439.955	488.577	485.237	545.010	2,373.553
600 Income Security							
Budget Authority	337.562	356.231	360.025	368.296	353.177	367.394	1,805.123
Outlays	336.138	354.480	358.542	366.748	351.695	366.144	1,797.609
650 Social Security							
Budget Authority	614.576	649.052	683.277	718.341	759.830	805.827	3,616.327
Outlays	611.689	646.211	680.413	714.970	756.099	801.802	3,599.495
Off Budget Authority	595.198	627.744	659.483	691.011	729.488	772.665	3,480.391
Outlays	592.311	624.903	656.619	687.640	725.757	768.640	3,463.559
On Budget Authority	19.378	21.308	23.794	27.330	30.342	33.162	135.936
Outlays	19.378	21.308	23.794	27.330	30.342	33.162	135.936
700 Veterans Benefits and Services							
Budget Authority	43.103	45.118	46.623	51.040	46.897	51.354	241.032
Outlays	42.976	44.959	46.455	50.993	46.667	51.124	240.198
750 Administration of Justice							
Budget Authority	0.745	2.982	0.790	0.684	0.568	0.445	5.469
Outlays	0.963	1.621	1.583	1.213	0.576	0.451	5.444
800 General Government							
Budget Authority	39.352	6.636	2.106	2.111	2.075	1.940	14.868
Outlays	39.474	6.531	2.033	2.093	2.232	1.884	14.773
900 Net Interest							
Budget Authority	234.062	217.710	250.453	278.210	292.762	296.280	1,335.416
Outlays	234.062	217.710	250.453	278.210	292.762	296.280	1,335.416
Off Budget Authority	-115.400	-117.400	-121.800	-131.600	-143.000	-155.700	-669.500
Outlays	-115.400	-117.400	-121.800	-131.600	-143.000	-155.700	-669.500
On Budget Authority	349.462	335.110	372.253	409.810	435.762	451.980	2,004.916
Outlays	349.462	335.110	372.253	409.810	435.762	451.980	2,004.916
920 Allowances							
Budget Authority	9.500	7.000	0.000	0.000	0.000	0.000	7.000
Outlays	9.500	7.000	0.000	0.000	0.000	0.000	7.000
950 Undistributed Offsetting Receipts							
Budget Authority	-99.495	-80.956	-85.306	-88.917	-92.612	-97.087	-444.878
Outlays	-99.495	-80.956	-85.306	-88.917	-92.612	-97.087	-444.878
Off Budget Authority	-13.165	-13.896	-14.661	-15.553	-16.508	-17.396	-78.014
Outlays	-13.165	-13.896	-14.661	-15.553	-16.508	-17.396	-78.014
On Budget Authority	-86.330	-67.060	-70.645	-73.364	-76.104	-79.691	-366.864
Outlays	-86.330	-67.060	-70.645	-73.364	-76.104	-79.691	-366.864

REVENUES

Summary

The revenue component of the budget resolution reflects all of the federal government's tax receipts that are classified as "on-budget." This includes individual income taxes; corporate income taxes; excise taxes, such as the gasoline tax; and other taxes, such as estate and gift taxes. Taxes collected for the Social Security system – the Old Age and Survivors and Disability Insurance (OASDI) payroll tax – are "off-budget." The Hospital Insurance payroll tax portion of Medicare, the Federal Unemployment Tax Act payroll tax, railroad retirement and other retirement systems are all "on-budget." Customs duties, tariffs, and other miscellaneous receipts are also included in the revenue component. Pursuant to the Congressional Budget Act of 1974 and the Budget Enforcement Act of 1990, Social Security payroll taxes are not included in the budget resolution.

House-passed Resolution

The House budget resolution matches the total level of revenues under the CBO baseline over the 2008-2013 period, with revenue losses in 2009 and an offsetting gain in 2010-2013, consistent with the resolution's reconciliation instruction to the Ways and Means Committee regarding revenue. For the unified budget, the House resolution calls for a total of $2.7 trillion in revenues for 2009, and $16.0 trillion over five years. (The budget resolution provides only the on-budget amounts, which are $2.0 trillion in revenues for 2009, and $12.1 trillion over five years.)

By following the baseline revenue total for 2008-2013, the House resolution achieves current-law total revenue levels, but does not assume maintaining current tax law. Thus, the House-passed budget resolution accommodates reform of the Alternative Minimum Tax (AMT) and extension of tax cuts benefitting middle-income households (including, but not limited to, the child tax credit, marriage penalty relief, the 10 percent bracket, and the deduction for State and local sales taxes), as long as such changes to tax law are accomplished, consistent with the House pay-as-you-go rule, in a deficit-neutral manner over the 2008-2013 and 2008-2018 periods.

The House resolution also accommodates deficit-neutral extension of other expiring tax provisions, such as the research and experimentation tax credit and the deduction for small business expensing. In addition, the House resolution accommodates deficit-neutral elimination of estate taxes on all but a minute fraction of estates by reforming and substantially increasing the unified tax credit. It also accommodates other high priority deficit-neutral revenue adjustments, such as tax incentives for energy efficiency and renewable energy, and a tax credit for local bonds to support the repair or construction of public schools.

Senate-passed Resolution

The Senate budget resolution includes $2.0 trillion in on-budget revenues for 2009, and $11.7 trillion over 2009-2013. (The corresponding revenue figures on a unified basis are $2.7 trillion for 2009 and $15.6 trillion over five years.)

The revenue level in the Senate resolution is $407.5 billion below the levels in the CBO baseline over 2008-2013. This provides for one year of relief from the AMT, protecting more than 20 million taxpayers from being subject to the AMT in 2008. It also provides for the extension after 2010 of middle-class tax relief – child tax credit, the 10 percent bracket, and marriage penalty relief – as well as continuation of the estate tax at 2009 levels adjusted for inflation. In addition, this revenue level accommodates a number of other tax policies, such as property tax relief; relief to those whose homes were damaged or destroyed by Hurricanes Katrina and Rita; tax relief for America's troops and veterans; enhancement of the refundable portion of the child tax credit; and extension of the adoption and dependent care tax credits. Finally, this total accommodates revenue provisions that could be part of an overall economic stimulus package.

The Senate resolution also includes the effects of a number of other tax policies whose cost is offset over the period covered by the resolution. For instance, the resolution reflects tax relief to make college education more affordable and reflects incentives to encourage the development of renewable energy, promote more conservation and energy efficiency, and reduce dependence on foreign energy supplies. In a similar fashion, the resolution assumes that tax provisions that have been routinely extended in the past will be extended and that their cost will be offset.

In addition, the Senate resolution includes several reserve funds that provide for tax relief, including refundable tax relief and the extension of expiring tax relief, as long as the costs of these provisions are offset. These deficit-neutral reserve funds would accommodate, for instance, tax policies designed to encourage the continued production in the United States of advanced technologies, extend enhanced charitable giving from individual retirement accounts, make it easier for companies to use accumulated alternative minimum tax and research and development credits, reduce the cost of teacher out-of-pocket expenses for classroom supplies, encourage highly qualified teachers to serve in high-needs schools, extend existing energy tax incentives as well as provide additional incentives for clean-burning wood stoves, cellulosic ethanol production, plug-in hybrid vehicles, and energy-efficient buildings, products, and power plants. Deficit-neutral reserve funds in the resolution also address AMT reform and reducing the income threshold for the refundable portion of the child tax credit starting in 2009.

The Senate resolution assumes that any additional revenues needed under the resolution can be achieved by closing the tax gap, shutting down abusive tax shelters, addressing offshore tax havens, and without raising taxes. To help close the tax gap and bolster Internal Revenue Service (IRS) enforcement, the resolution fully funds the President's budget request for the IRS, including additional resources available through a discretionary cap adjustment that directs $490 million to IRS enforcement activities.

Conference Agreement

The conference agreement includes $2.0 trillion in on-budget revenues for 2009, and $11.8 trillion over 2009-2013. (The corresponding revenue figures on a unified basis are $2.7 trillion for 2009 and $15.6 trillion over five years.) The conference agreement provides immediate relief from the AMT, with its cost fully offset. The agreement supports tax relief to benefit the middle class – including extension of the child tax credit, 10 percent bracket, and

marriage penalty relief – and provides for estate tax reform. In addition, the agreement reflects the effects of tax policies in other areas, such as energy and education tax incentives and the extension of expiring and expired provisions, whose costs are offset over the period covered by the resolution. Further, the agreement includes several deficit-neutral reserve funds that provide for a wide range of tax policies.

The revenue level in the conference agreement is $340.570 billion below the levels under current law over 2008-2013. Revenue legislation is subject to House and Senate pay-as-you-go rules. In addition, the House reserve fund adjustment for revenue measures (section 220) – the House "trigger" mechanism – creates a second procedural hurdle in the House only, in addition to the pay-as-you-go rule, to ensure fiscal responsibility.

NATIONAL DEFENSE: FUNCTION 050

Function Summary

The National Defense function includes the military activities of the Department of Defense (DoD), the nuclear weapons-related activities of the Department of Energy (DOE) and the National Nuclear Security Administration, and the national security activities of several other agencies such as the Selective Service, Coast Guard, and Federal Bureau of Investigation. The programs in this function include: the pay and benefits of active, Guard, and reserve military personnel; DoD operations including training, maintenance of equipment, and facilities; health care for military personnel and dependents; procurement of weapons; research and development; construction of military facilities, including housing; research on nuclear weapons; and the cleanup of nuclear weapons production facilities.

House-passed Resolution

The House resolution reflects a total of $542.5 billion in BA and $573.4 billion in outlays in 2009, and $2.8 trillion in BA and outlays over five years. There is no higher priority than the defense of our nation. The House resolution accordingly provides robust funding for Function 050 (National Defense). The House resolution calls, however, for a reallocation of resources to address the most severe threats facing the nation, to emphasize readiness, to guarantee first-rate health care for members of our armed forces, and to improve the quality of life of our troops and their families. The House resolution also calls for greater accountability at the Department of Defense. It includes assumptions on specific defense policy in Title V, section 502.

The National Commission on Terrorist Attacks Upon the United States (commonly referred to as the 9/11 Commission) identified terrorists with weapons of mass destruction as one of the nation's gravest threats. It recommended that Congress supply more resources to secure nuclear weapons and the fissile materials used in making these weapons. It is the policy of the House resolution that non-proliferation programs, such as the Cooperative Threat Reduction program, be given greater priority and higher funding.

As a result of our overseas deployments, military readiness has suffered, especially the readiness of our National Guard and Reserve. The Commission on National Guard and Reserve concluded in its final report, issued on January 31, 2008, that there are substantial shortcomings in the nation's ability to respond during a national crisis. In view of this, the House resolution calls for greater attention to mitigating readiness shortfalls to ensure our military is ready when called upon.

The country owes a great debt of gratitude to those who have sacrificed and to those who are currently sacrificing by serving in the Armed Forces. To honor their service, the country should not only support the troops when they are called to duty, but it should also improve the quality of life of the troops and their families, and ensure that the resources are available when they are discharged from service to provide them the excellent health care they deserve and the assistance they need to make the transition to civilian life. For that reason, the House resolution opposes TRICARE fee increases proposed by the President and calls for a substantial increase in funding for the veterans' health care system. The House resolution provides funding to continue

addressing problems such as those identified at Walter Reed Army Medical Center. The House resolution also calls for enhanced pay and benefits to improve the quality of life of the troops and their families, including emphasis on providing adequate funding for programs like the Yellow Ribbon Reintegration Program, which provides support and assistance to troops and their families while they are deployed and when they return from deployments to readjust to civilian life.

The President's 2009 budget is noncompliant with section 1008, Public Law 109-364, the John Warner National Defense Authorization Act for Fiscal Year 2007, by excluding a full request for overseas military operations. The House resolution reaffirms section 1008. It also calls on the Administration to end the practice of including non-war requirements in funding requests for overseas military operations as a way to avoid making tradeoffs in the defense budget. The Congressional Budget Office reported in September 2007 that 40 percent of supplemental funds requested for Army "reset" (fixing and replacing equipment) was instead used for upgrading the capability of weapons systems and procuring new equipment to eliminate shortfalls, and in some cases, shortfalls that were long-standing.

It is the policy of the House resolution that missile defense acquisition be funded at lower, but still adequate levels and development of space-based interceptors as part of the missile defense program should be de-emphasized. The House resolution also points out the need to restrain excessive cost and schedule growth in defense research, development, and procurement programs. DoD has allowed the cost of its major acquisition programs to grow at an unsustainable rate. The Department's major acquisition programs grew by more than $392 billion above their initial projections from 2002 to 2007.

The House resolution recognizes the need for DoD to root out wasteful spending with far more diligence. Eighteen years after passage of the Chief Financial Officers Act of 1990, DoD still cannot pass a standard audit. The Department cannot adequately track what it owns or what it spends in its annual budgets. DoD has awarded contracts for its foreign deployments that have been grossly more wasteful than domestic contracts, especially in Iraq. Furthermore, DoD continues to fund weapons systems that were developed years ago to counter Cold War era threats, which may not be as effective in protecting the nation from today's threats.

Over the last seven years, the Government Accountability Office (GAO) has performed numerous audits of DoD's financial management, contracting, and business practices. GAO made 2,864 recommendations, of which 1,260 have yet to be implemented. The House resolution assumes that enhancing accounting practices at DoD and implementing many GAO recommendations would yield substantial savings that could be applied to other security needs, including those mentioned above.

The House resolution also encourages the committees with jurisdiction over defense to conduct more oversight with the objective of ferreting out wasteful practices, fraud, and abuse. It encourages the committees to require DoD to report to Congress on its progress in implementing GAO audit recommendations and to report on the applicability of Cold War era weapons to 21st century challenges. The House resolution also directs GAO to report by the end of the 110th Congress on DoD's progress in implementing its audit recommendations.

The House resolution also recognizes the need for DoD to do a better job of reconciling its plans with its budget, including the Navy's shipbuilding plan. Unrealistic expectations of technology development and ship designs have led to high unit costs and a plan that is not viable in terms of providing the Navy with an adequate ship force, or the shipbuilding industrial base with a sustainable level of work. The House resolution therefore encourages more congressional oversight to ensure the Administration puts more emphasis on developing a viable shipbuilding plan to maintain a naval ship force and a shipbuilding industrial base that meets the challenges of the 21st century.

In addition to emphasizing nuclear nonproliferation programs at the Department of Energy, the House recognizes the importance of the Department's Environmental Management program and that nuclear cleanup activities are a high priority.

For mandatory programs, the House resolution matches the President's request.

Senate-passed Resolution

The Senate resolution calls for a total of $612.5 billion in BA and $645.4 billion in outlays for 2009, and $2.9 trillion in BA and $3.0 trillion in outlays over five years. This includes full funding for the President's requests for war costs in 2008 and 2009.

Excluding requested war funds, the Senate resolution provides $542.5 billion in BA for defense in 2009, an increase of $26.2 billion in BA over the 2008 level adjusted for inflation.

The Senate resolution provides for a 3.4 percent pay raise for military personnel, and again rejects the President's proposals for new TRICARE enrollment fees and deductibles for military retirees under the age of 65.

The Senate resolution also assumes no less than $5.8 billion in funding for the Defense Environmental Cleanup account, an increase of $500 million compared to the President's request. The environmental management program is charged with efficiently cleaning up the environmental damage resulting from 50 years of nuclear weapons production. The President's budget underfunded cleanup efforts at several major sites addressed under this program including Hanford, Idaho Falls, Oak Ridge, and Savannah River. This increase brings total environmental management funding for nuclear site cleanup (including amounts in other budget functions) to $6.4 billion.

The National Guard has a long history of outstanding service to our nation, and our nation's reliance on the Guard has only increased since September 11, 2001. The Senate resolution assumes that the Department of Defense will provide at least $49.1 billion to recruit, train, equip, and sustain National Guard and Reserve units. The Appropriations Committee is encouraged to identify additional resources within the defense budget to address critical needs for National Guard equipment left unfunded in the President's budget.

Some servicemembers injured in Iraq and Afghanistan have been inappropriately given "personality disorder" discharges that cost them access to various veterans' benefits and care. The defense funding level in the Senate resolution includes an amendment addressing the

backlog at the military services' respective Boards for the Correction of Military Records to allow these servicemembers to have their discharges promptly reviewed and, if appropriate, upgraded to "honorable" status.

The Administration continues to seek war funding as an emergency, five years into the war in Iraq. The Armed Services and Foreign Relations Committees have indicated that they believe these costs should no longer be handled on an emergency basis. The Senate resolution includes a $70 billion cap adjustment provision that allows the Chairman of the Budget Committee to revise the discretionary spending cap for non-emergency appropriations related to the wars in Iraq and Afghanistan. The Senate resolution's levels of deficits and debt assume that this cap adjustment is fully utilized.

The existence of this cap adjustment would not prevent the Appropriations Committee from reporting emergency supplemental appropriations legislation if war costs exceed the allotted level. Emergency funding falls outside the discretionary spending caps included in the resolution, and hence does not require an adjustment.

The Senate resolution also includes a program integrity cap adjustment dedicated to reducing waste in defense contracting. The cap adjustment allows the Chairman of the Budget Committee to increase the discretionary spending cap by up to $100 million to accommodate legislation appropriating funding for the Department of Defense for additional activities to reduce waste, fraud, abuse and overpayments in defense contracting; achieve the legal requirement for the Pentagon to submit auditable financial statements; reduce waste by improving accounting for and ordering of spare parts; or subject contracts performed outside the United States to the same ethical standards as those performed domestically. When billions of dollars are wasted due to poor contracting practices, ordering of unneeded spare parts, or other waste, fraud and abuse, it is our troops that suffer.

Conference Agreement

The conference agreement for Function 050 includes a total of $542.5 billion in BA and $573.4 billion in outlays in 2009, and $2.8 trillion in BA and outlays over five years. The conference agreement does not assume enactment of the President's proposals for new TRICARE enrollment fees and deductibles for military retirees under the age of 65. Consistent with both the House- and Senate-passed resolutions, the conference agreement affirms the need for increased emphasis on programs to provide support to troops and their families while troops are deployed and to assist with reintegration when troops return from deployments. The conference agreement also reaffirms the importance of adequate funding for atomic energy defense environmental cleanup activities.

For mandatory programs, the conference agreement is consistent with current law.

The conference agreement reflects the cost of overseas deployments and other activities in Function 970, as in the House-passed resolution.

The conference agreement also includes two deficit-neutral reserve funds (section 202 and section 203 in the House, and section 225 and section 226 in the Senate) to accommodate

initiatives related to meeting our commitments to the nation's military personnel and veterans, and their survivors.

The conference agreement includes a statement of policy on defense issues (section 402) that outlines key priorities to be funded within the defense allocation and the need for the Department of Defense to do a better job of reining in wasteful spending, particularly with regard to contracting practices and continuing funding of Cold War era weapons systems that may not be as effective against today's threats. Consistent with the Senate-passed resolution, the statement of policy also calls for expediting review of cases involving former servicemembers suffering from post traumatic stress disorder or a traumatic brain injury and whose discharge from service was handled erroneously, resulting in a loss of benefits or care.

INTERNATIONAL AFFAIRS: FUNCTION 150

Function Summary

Function 150 covers funding for U.S. international activities, including: operating and securing U.S. embassies and consulates throughout the world; providing military assistance to allies; assisting refugees; aiding developing nations; dispensing economic assistance to fledgling democracies; promoting U.S. exports abroad; making U.S. payments to international organizations; and contributing to international peacekeeping efforts. The major agencies in this function include the Departments of State, Agriculture, and the Treasury; the U.S. Agency for International Development; and the Millennium Challenge Corporation.

House-passed Resolution

The House resolution calls for a total of $37.1 billion in BA and $35.7 billion in outlays for 2009, and for $196.0 billion in BA and $186.8 billion in outlays over five years. The function's negative mandatory budget authority and outlay levels reflect receipts of the foreign military sales trust fund, the repayment of loans and credits by foreign nations, and the liquidation of economic assistance loans, foreign military financing loans, Export-Import Bank loans, and housing and other credit guaranty programs.

The House resolution's discretionary budget authority for 2009 is $4.0 billion (11.6 percent) above the 2008 level excluding emergencies and $3.3 billion (9.6 percent) more than the amount needed to maintain purchasing power at the 2008 level. The House resolution matches the President's Function 150 request for HIV/AIDS relief. The House resolution also provides funding for the Department of State to hire a significant number of new staff to strengthen the United States' diplomacy and national security.

Consistent with the President's budget, the House resolution provides $2.6 billion for Foreign Military Financing (FMF) for Israel. The United States signed a new agreement with Israel in 2007 to provide $30 billion in FMF over ten years.

The House resolution provides additional funding above the President's requested level for 2009 for the McGovern-Dole International Food for Education and Child Nutrition Program. This additional funding will be used to maintain and expand the number of children, especially girls, who benefit from this program as food and transportation costs rise.

The House notes the importance of robust funding for child survival and health programs, development assistance, and the United States' contributions to international organizations and peacekeeping.

The House notes the large amount of funding for the Millennium Challenge Corporation (MCC) that remains unobligated or unspent. MCC has received about $7.5 billion in total appropriations from 2004 through 2008.

The House recognizes the humanitarian problem of millions of Iraqis who are refugees in neighboring countries or are internally displaced in Iraq.

The House notes the strong support for H.R. 1595, the Guam World War II Loyalty Recognition Act, which the House approved on May 8, 2007. The bill authorizes compensation to the Guamanian victims of the Imperial Japanese military occupation during World War II.

Senate-passed Resolution

The Senate resolution calls for a total of $38.6 billion in BA and $39.5 billion in outlays in 2009, and $184.5 billion in BA and $183.4 billion in outlays over five years, excluding emergencies. The amount provided in 2009 is $2 million less than the President's request.

Overall, the Senate resolution assumes a U.S. contribution to the Global Fund for HIV/AIDS, Tuberculosis and Malaria of $1.35 billion. In addition, the Senate resolution assumes additional funds will be provided to respond to international appeals for Iraqi refugee assistance, and for victims of humanitarian disasters in Africa and the Middle East.

Conference Agreement

The conference agreement provides a total of $37.2 billion in BA and $35.7 billion in outlays for 2009, and $190.2 billion in BA and $182.6 billion in outlays over five years, excluding emergencies. The conference agreement provides $38.3 billion in BA for 2009 for discretionary programs, which is $3.3 billion (9.6 percent) more than the amount needed to maintain purchasing power at the 2008 level, excluding emergencies. (The total BA and outlay levels are lower than the discretionary BA and outlay levels because this function has negative mandatory BA and outlay levels, reflecting various U.S. receipts from other nations.)

GENERAL SCIENCE, SPACE AND TECHNOLOGY: FUNCTION 250

Function Summary

The General Science, Space, and Technology function includes funding for the National Aeronautics and Space Administration (NASA), except aviation programs, the National Science Foundation (NSF), as well as programs in the Department of Energy (DOE) Office of Science.

House-passed Resolution

The House resolution calls for a total of $29.9 billion in BA and $28.7 billion in outlays for 2009, and for $162.7 billion in BA and $159.5 billion in outlays over five years. Funding in Function 250 exceeds the funding levels in the President's budget and the current services level for all five years in the budget window. Additional increases for scientific research and education are included in Function 270 (Energy), Function 300 (Environment and Natural Resources), Function 350 (Agriculture), Function 370 (Commerce and Housing Credit), Function 400 (Transportation), Function 500 (Education, Training, Employment, and Social Services), and Function 550 (Health), all of which receive more funding than the President requested. These increases will support the goals of the House Leadership's Innovation Agenda and the America COMPETES Act: to put NSF funding on a path toward doubling, to train more qualified science and math teachers, and to invest in basic research on energy technologies.

Senate-passed Resolution

The Senate resolution calls for a total of $30.5 billion in BA and $29.0 billion in outlays for 2009, and $154.9 billion in BA and $153.9 billion in outlays over five years.

The Senate resolution assumes $18.7 billion for NASA, $1 billion above the President's 2009 request. This level of funding reflects the ongoing need to reimburse NASA for the catastrophic loss of Space Shuttle Columbia as well as the costs of investigating the Columbia tragedy. The United States' goals for space exploration were defined in the President's 'Vision for Space Exploration' and included in the National Aeronautics and Space Administration Authorization Act of 2005, which is scheduled to be updated and renewed during the current session of Congress. The Senate resolution recognizes the importance of our nation's space program and endorsed the Act's balanced goals of exploration, science and aeronautics. The Act calls for retirement of the Space Shuttle by 2010 and launching the Crew Exploration Vehicle (CEV) as close to 2010 as possible. NASA currently projects that the CEV will not be operational before 2015, thus creating a five-year gap in U.S. human space flight capability. The Senate resolution recognizes the strategic importance of uninterrupted access to space and supports efforts to reduce this five-year gap in U.S. human space flight.

In addition, the Senate resolution fully funds the President's 2009 request for programs authorized in the America COMPETES Act. These programs help to ensure that the U.S. maintains its technological innovation advantage in the global economy.

Conference Agreement

The conference agreement includes $30.6 billion in BA and $29.1 billion in outlays in 2009, and $164.8 billion in BA and $161.5 billion in outlays over five years. The conference agreement provides significant increases in this function in every year within the budget window for competitiveness programs that support the goals of the COMPETES Act and other Innovation programs, with additional resources provided in other functions. In addition, for NASA, the conference agreement recognizes the contributions of our nation's space program and the strategic importance of uninterrupted access to space. The conference agreement provides $18.7 billion for NASA, $1 billion above the President's budget in 2009, and significant increases in the outyears.

ENERGY: FUNCTION 270

Function Summary

Function 270 covers energy-related programs including research and development, environmental clean-up, and rural utility loans. Most of these programs are within the Department of Energy (DOE). This function covers about 20 percent of appropriated funding for DOE but does not include DOE's national security activities, which are in Function 050 (National Defense), or its basic research and science activities, which are in Function 250 (General Science, Space and Technology). This function also includes the Agriculture Department's Rural Utilities Service, the Tennessee Valley Authority, the Federal Energy Regulatory Commission, and the Nuclear Regulatory Commission.

House-passed Resolution

The House resolution calls for a total of $4.7 billion in BA and $2.2 billion in outlays for 2009, and for $23.7 billion in BA and $16.2 billion in outlays over five years. The House resolution provides $1.1 billion in appropriated funding above the 2008 level and $1.2 billion above the President's budget for 2009, funding that could be used for energy efficiency and renewable energy programs. The House resolution maintains the Weatherization Assistance Program, which the President's budget unwisely terminates.

The House resolution also invests in new initiatives for renewable energy and energy efficiency, emerging energy and vehicle technologies, carbon capture and sequestration, and worker training for green collar jobs.

Senate-passed Resolution

The Senate resolution calls for a total of $7.0 billion in BA and $2.8 billion in outlays for 2009, and $34.6 billion in BA and $25.0 billion in outlays over five years. This funding level would provide a significant commitment of resources to invest in clean energy, create green collar jobs in our communities, and reduce our dependence on imported energy. The resolution assumes $8.45 billion in 2009 energy discretionary spending. This would represent the highest discretionary spending level for the energy function since 1981.

The Senate resolution includes $2.7 billion to invest in green jobs in our nation's communities (including $100 million in Function 500). This funding level could accommodate significant increases in a variety of loan guarantee and grant programs which would fund energy efficiency and conservation activities, the production of fuel efficient vehicles, worker training programs, and biofuels production. These programs were authorized in the Energy Independence and Security Act of 2007 and not adequately funded in the President's budget. Funding these programs will move our nation towards energy independence, cleaner energy, and energy efficiency while also developing new industries and creating green jobs. The resolution also assumes funding increases for similar programs authorized in the Energy Policy Act of 2005.

The Senate resolution assumes approximately $2 billion for DOE's Energy Efficiency and Renewable Energy program. This funding level is $738 million above the President's request

and would accommodate significant increases for programs such as wind, solar, geothermal, biomass and biorefinery R&D, hydrogen, and vehicle/building technologies. This funding level would also provide $450 million for the Weatherization Assistance Program, a program which was zeroed out in the President's budget. The resolution significantly increases funding for the Energy Efficiency and Conservation Block Grant Program and Energy Grants for Universities and Institutions.

The Senate resolution includes significant increases for fossil energy R&D. This funding would provide additional resources for programs such as carbon sequestration and clean coal research. The resolution also significantly increases funding for DOE's Office of Electricity Delivery and Energy Reliability.

The Senate resolution supports consideration by the Budget Committees of the reclassification of receipts for the annual operating expenses of Southeastern, Southwestern, and Western Area Power Administrations. By reclassifying the receipts, power rates will become more closely linked to the annual appropriations they fund. This direct link will promote long-term planning and improve the overall efficiency and reliability of the federal power program.

The Senate resolution includes a deficit-neutral reserve fund for legislation that would decrease greenhouse gas emissions, reduce our nation's dependence on imported energy, produce green jobs, or preserve or protect national parks, oceans, or coastal areas. The legislation may include tax legislation. The resolution also includes deficit-neutral reserve funds for legislation that would improve energy efficiency and production or provide for investments in energy infrastructure.

Conference Agreement

The conference agreement provides a total of $6.5 billion in BA and $2.8 billion in outlays for 2009, and $32.6 billion in BA and $22.9 billion in outlays over five years. The conference agreement provides $7.7 billion for discretionary programs in this function. This amount is $2.8 billion more than the President's proposed funding level for 2009. (The total BA and outlay levels are lower than the discretionary BA and outlay levels because this function has negative mandatory BA and outlay levels, reflecting that the U.S. government collects more money than it spends marketing federally produced power and collects fees from commercial nuclear reactors.)

The conference agreement includes $2.0 billion to create green collar jobs in our nation's communities. The conference agreement includes a significant commitment of resources to invest in cleaner energy, promote renewable energy and energy efficiency, and reduce our nation's dependence on imported energy. It also provides increases for the Weatherization Assistance Program and emerging energy technologies such as carbon capture and sequestration.

The conference agreement includes deficit-neutral reserve funds to accommodate energy legislation in both the House and the Senate.

NATURAL RESOURCES AND ENVIRONMENT: FUNCTION 300

Function Summary

The Natural Resources and Environment function consists of funding for water resources, conservation, land management, pollution control and abatement, and recreational resources. Major departments and agencies in this function are the Department of the Interior (including the National Park Service, the Bureau of Land Management, the Bureau of Reclamation, the Fish and Wildlife Service, and the Minerals Management Service), conservation-oriented and land management agencies within the Department of Agriculture (including the Forest Service), the National Oceanic and Atmospheric Administration at the Department of Commerce, the Army Corps of Engineers, and the Environmental Protection Agency (EPA).

House-passed Resolution

The House resolution calls for a total of $38.7 billion in BA and $35.6 billion in outlays for 2009, and for $179.2 billion in BA and $182.2 billion in outlays over five years. The House resolution rejects the President's deep and misguided cuts to priority programs, such as the Land and Water Conservation Fund, the Fish and Wildlife Service's wildlife refuge system, the EPA's Clean Water State Revolving Fund and other grants to States and Tribes to address water and air quality, and other EPA programs. It also includes funding to address high-priority brownfield redevelopment concerns. In addition, the House resolution accommodates the President's emergency Army Corps spending for efforts related to Hurricane Katrina rebuilding. Additionally, the House resolution recognizes that in recent years, fire suppression costs have overwhelmed the Forest Service's budget, and that Congress should work to identify solutions to this problem and to address the impact of increasing fire suppression costs.

The House resolution includes deficit-neutral reserve funds for Secure Rural Schools and Payments in Lieu of Taxes, San Joaquin River Restoration and Navajo Nation Water Rights Settlements, and the establishment of the National Park Centennial Fund. Additional funding addressing environmental quality is accommodated in the House resolution's deficit-neutral renewable energy and energy efficiency reserve fund.

Senate-passed Resolution

The Senate resolution calls for a total of $39.8 billion in BA and $36.3 billion in outlays for 2009, and $182.9 billion in BA and $185.7 billion in outlays over five years. The Senate resolution includes approximately $7.9 billion for the EPA. This funding level will accommodate significant increases for programs such as Superfund and EPA's programs to support clean and safe drinking water. The resolution rejects the President's proposal to cut a variety of environmental protection programs. The resolution also rejects the President's cuts to a variety of discretionary programs which fund climate change research.

The Senate resolution provides significant increases for the Army Corps of Engineers and the Bureau of Reclamation and includes a deficit-neutral reserve fund to accommodate legislation that provides for investments in water infrastructure.

The Senate resolution includes $5.8 billion in 2009 emergency funding for the Corps of Engineers to continue its Katrina-related recovery work in Louisiana. The Senate resolution also includes increases sufficient to fully fund ongoing Everglades Restoration Activities at the Army Corps of Engineers and the Department of the Interior. These additional funds are provided to commence construction of the Indian River Lagoon which received only planning funding in the President's request. Additionally, these funds will provide increases to Modified Water Deliveries, the C-111 canal, and the Kissimmee River Restoration, all critical components of Everglades Restoration.

The Senate resolution rejects the President's proposal to cut crucial Great Lakes funding. The resolution recognizes the importance of the Great Lakes, as they make up 90 percent of the United States surface fresh water and serve as a source of drinking water for over 35 million people. The Senate resolution also recognizes that the approximately 5,000 miles of U.S. shoreline along the Great Lakes is greater than that of either the Eastern or Western seaboard. Unfortunately, the Great Lakes continue to face unique and challenging problems such as toxic sediment remediation, invasive species, non-point source pollution, and habitat loss. The Senate resolution includes $175 million for Great Lakes programs including the Great Lakes Legacy Act, the Great Lakes Fish and Wildlife Restoration Act, Great Lakes Fishery and Ecosystem Restoration, Remedial Action Plan (RAP) Assistance, Great Lakes Environmental Research Lab and the Great Lakes Basin Program.

The Senate resolution includes a reserve fund to invest in clean energy, preserve the environment, and provide for certain settlements. The reserve fund would accommodate legislation that would decrease greenhouse gas emissions, reduce our Nation's dependence on imported energy, produce green jobs, or preserve or protect national parks, oceans, or coastal areas. It would also accommodate legislation that would fulfill the purposes of the San Joaquin River Restoration Settlement Act or implement a Navajo Nation water rights settlement and other provisions authorized by the Northwestern New Mexico Rural Water Projects Act.

The Senate resolution rejects the President's cuts to numerous programs at the Department of the Interior and the Forest Service. The Senate resolution reflects concerns that, in recent years, the President's budget has significantly underestimated fire suppression costs. The Senate resolution also responds to concerns that increasing fire suppression costs are having a negative impact on funding levels for other discretionary programs at agencies such as the Forest Service. The funding levels in the resolution assume that if the severity of the fire season requires additional funding, wildland fire suppression activities will be funded for 2009 at no less than $500 million above the ten-year average.

The Senate resolution does not assume savings from proposals to permit oil and gas leasing in the Arctic National Wildlife Refuge. The Senate resolution also does not assume any savings from the President's proposal to sell federal lands. The Senate resolution includes a deficit-neutral reserve fund that would accommodate legislation that terminates deductions from mineral revenue payments to states.

The Senate resolution rejects the proposal in the President's budget to reallocate the repayment of the capital costs of the Pick-Sloan Missouri Basin irrigation program to power customers. The Senate resolution recognizes the importance of the Bureau of Reclamation rural

water program to support ongoing Municipal, Rural, and Industrial (MR&I) systems for the Great Plains Region. The Bureau of Reclamation supplies drinking water to 2.6 million people in the Great Plains region and is encouraged to prioritize the completion of the Pick Sloan-Missouri Basin Program--Garrison Diversion Unit, Mni Wiconi, Lewis and Clark, Perkins County, Fort Peck Reservation/Dry Prairie, and Rocky Boy's/North Central rural water system projects. The Senate supports funding these vital rural water development projects at a level that is as close to $306 million as possible.

The Senate resolution includes increases for the United States Geological Survey and Endangered Species Act assistance.

Conference Agreement

The conference agreement includes a total of $40.5 billion in BA and $36.9 billion in outlays for 2009, and $187.5 billion in BA and $189.5 billion in outlays over five years.

The conference agreement includes significant increases for natural resources and environment programs, including a variety of programs at the EPA. The agreement provides additional resources for agencies such as the Army Corps of Engineers and the Bureau of Reclamation to invest in national water infrastructure priorities. It also increases funding for a number of other programs throughout the Department of the Interior and the Forest Service. The funding levels in the conference agreement assume that if the severity of the fire season requires additional funding, wildland fire suppression activities will be funded for 2009 at a level that is above the ten-year average.

AGRICULTURE: FUNCTION 350

Function Summary

The Agriculture function includes farm income stabilization, agricultural research, and other services administered by the U.S. Department of Agriculture. The discretionary programs include research and education programs, economics and statistics services, administration of the farm support programs, farm loan programs, meat and poultry inspection, and a portion of the Public Law 480 international food aid program. The mandatory programs include commodity programs, crop insurance, and certain farm loans.

House-passed Resolution

The House resolution calls for a total of $21.5 billion in BA and $21.3 billion in outlays for 2009, and for $110.0 billion in BA and $106.1 billion in outlays over five years. The budget resolution provides greater funds than the President to ensure sufficient resources to bolster commodity support, agricultural research, and animal and plant inspection programs. The House resolution also assumes sufficient resources for the farm bill, providing resources for such objectives as to secure an economic safety net for agricultural producers, conserve our natural resources, and address nutrition needs.

Senate-passed Resolution

The Senate resolution reflects a total of $21.4 billion in BA and $21.1 billion in outlays for 2009, and $108.9 billion in BA and $105.0 billion in outlays over five years. With the 2002 Farm Bill expiring, the Senate resolution provides a deficit-neutral reserve fund for the reauthorization of agricultural programs. To address the needs of rural America and promote new sources of renewable energy from U.S. farm products, it would provide a $15.0 billion deficit-neutral reserve fund for the 2008 through 2013 period to reauthorize the Farm Bill. The reauthorization of the Farm Bill will provide an economic safety net for agricultural producers, enhance the stewardship of our natural resources, address domestic nutrition needs, increase agricultural research, and improve our export competitiveness.

Conference Agreement

The conference agreement calls for a total of $22.6 billion in BA and $22.3 billion in outlays for 2009, and for $109.9 billion in BA and $103.6 billion in outlays over five years. For discretionary spending, the agreement matches CBO's baseline estimate in 2009. For mandatory spending, the agreement incorporates the effects of the recently passed Farm Bill in this and several other functions where its effects appear. In addition, in the event further action is required by Congress, the conference agreement includes a Senate-only deficit-neutral reserve fund (section 221(g)(1)) for the Farm Bill and related changes.

COMMERCE AND HOUSING CREDIT: FUNCTION 370

Function Summary

The Commerce and Housing Credit function includes mortgage credit, the Postal Service, deposit insurance, and other advancement of commerce (the majority of the discretionary and mandatory spending in this function). The mortgage credit component of this function includes housing assistance through the Federal Housing Administration, the Federal National Mortgage Association (Fannie Mae), the Federal Home Loan Mortgage Corporation (Freddie Mac), the Government National Mortgage Association (Ginnie Mae), and rural housing programs of the Department of Agriculture. The function also includes net Postal Service spending and spending for deposit insurance activities of banks, thrifts, and credit unions. Most of the Commerce Department is provided for in this function, including the International Trade Administration, the Bureau of Economic Analysis, the Patent and Trademark Office, the National Institute of Standards and Technology, the National Telecommunications and Information Administration, and the Bureau of the Census. Finally, the function also includes funding for independent agencies such as the Securities and Exchange Commission, the Commodity Futures Trading Commission, the Federal Trade Commission, the Federal Communications Commission, and the majority of the Small Business Administration.

House-passed Resolution

For the unified budget, the House resolution calls for a total of $10.8 billion in BA and $5.0 billion in outlays for 2009, and for $53.1 billion in BA and $16.9 billion in outlays over five years. (The budget resolution provides only the on-budget amounts, which are $9.6 billion in BA and $3.7 billion in outlays for 2009, and $51.3 billion in BA and $15.1 billion in outlays over five years.) The discretionary function total includes significantly increased funding for the Bureau of the Census, reflecting continued preparation for the 2010 census, and continues to support agencies such as the National Institute of Standards and Technology. For 2009, and over the following four years, funding in Function 370 is above the level in the President's budget.

Senate-passed Resolution

The Senate resolution calls for a total of $10.6 billion in unified BA and $5.0 billion in unified outlays for 2009, and $46.3 billion in unified BA and $10.6 billion in unified outlays over five years. (The corresponding on-budget figures are $9.4 billion in BA and $3.8 billion in outlays for 2009, and $44.5 billion in BA over five years and $8.8 billion in outlays over five years.) The Senate resolution rejects the President's proposal to cut assistance to America's small businesses. The President proposes to eliminate the Manufacturing Extension Program, which helps small businesses adopt advanced manufacturing technologies. The Senate resolution restores funding to this vital program to the level authorized in the America COMPETES Act. The Senate resolution also provides robust resources for the Small Business Administration and the Census Bureau.

Conference Agreement

For the unified budget, the conference agreement calls for a total of $10.8 billion in BA

and $5.0 billion in outlays for 2009, and for $53.1 billion in BA and $16.9 billion in outlays over five years. (The conference agreement provides only the on-budget amounts, which are $9.6 billion in BA and $3.7 billion in outlays for 2009, and $51.3 billion in BA and $15.1 billion in outlays over five years.) The discretionary function total includes significantly increased funding for the Bureau of the Census, reflecting continued preparation for the 2010 census, and continues to support programs such as the Manufacturing Extension Program and the Technology Innovation Program. For 2009, and over the following four years, funding in Function 370 is above the level in the President's budget.

TRANSPORTATION: FUNCTION 400

Function Summary

The Transportation function consists mostly of the programs administered by the Department of Transportation, including programs for highways, mass transit, aviation, and maritime activities. This function also includes two components of the Department of Homeland Security: the Coast Guard and the Transportation Security Administration. In addition, this function includes several small transportation-related agencies and the research program for civilian aviation at NASA.

House-passed Resolution

The House resolution calls for a total of $73.4 billion in BA and $80.4 billion in outlays for 2009, and for $389.4 billion in BA and $428.9 billion in outlays over five years. This resolution recognizes the importance of investing in infrastructure systems on which our nation depends. Our society depends on transportation systems to integrate the economies of our communities. However, those systems are stressed from growing congestion and a backlog of repair needs. It is imperative that, in the last year of the current surface transportation authorization, the budget place these systems in a position to address the challenges of the 21st century. To that end, the House resolution fully funds the highway, transit, and highway safety programs at the levels originally authorized in the Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU). Specifically, considering the country's infrastructure challenges, the House resolution does not accept the President's estimate of revenue aligned budget authority (RABA), or the further cuts in highway and transit funding included in the President's 2009 budget. Rather, the House resolution continues to invest in infrastructure, laying the groundwork for a reauthorization of these programs in 2010.

The House resolution increases funding for Amtrak and provides additional funding for grants to airports, in anticipation of a new aviation authorization.

Senate-passed Resolution

The Senate resolution calls for a total of $75.1 billion in BA and $83.3 billion in outlays for 2009, and $392.5 billion in BA and $434.6 billion in outlays over five years. The Senate resolution rejects the President's cuts to transportation programs and fully funds the highway, transit, and highway safety programs authorized in SAFETEA-LU for 2009. The Senate resolution also provides an additional $7 billion for "ready-to-go" infrastructure projects. Additionally, the Senate resolution provides $1.8 billion in BA for Amtrak, a funding level that is $1 billion above the President's request. Amtrak is a vital link to many small communities, and the Senate resolution will help Amtrak pay off debt and continue to improve its operations.

Conference Agreement

The conference agreement calls for a total of $74.7 billion in BA and $80.8 billion in outlays for 2009, and for $392.0 billion in BA and $430.7 billion in outlays over five years. This agreement recognizes the importance of investing in infrastructure systems on which our nation

depends. Our society depends on transportation systems to integrate the economies of our communities. However, those systems are stressed from growing congestion and a backlog of repair needs. The conference agreement fully funds the highway, transit, and highway safety programs at the levels originally authorized in SAFETEA-LU. Specifically, considering the country's infrastructure challenges, the agreement does not accept the President's estimate of RABA, or the further cuts in highway and transit funding included in the President's 2009 budget. Rather, the agreement continues to invest in infrastructure, laying the groundwork for a reauthorization of these programs in 2010.

The conference agreement provides $1.8 billion in BA for Amtrak and provides additional funding for grants to airports, in anticipation of a new aviation authorization.

COMMUNITY AND REGIONAL DEVELOPMENT: FUNCTION 450

Function Summary

The Community and Regional Development function includes federal programs to improve community economic conditions, promote rural development, and assist in federal preparations for and response to disasters. This function provides appropriated funding for the Community Development Block Grant, Department of Agriculture rural development programs, the Bureau of Indian Affairs (BIA), the Federal Emergency Management Agency (FEMA) (including homeland security grants), and other disaster mitigation and community development-related programs. It also provides mandatory funding for the federal flood insurance program.

House-passed Resolution

The House resolution calls for a total of $14.6 billion in BA and $24.3 billion in outlays for 2009, and for $75.7 billion in BA and $95.3 billion in outlays over five years. The budget resolution provides substantially more than the President's 2009 discretionary funding level for Function 450, rejecting the President's deep cuts to the Community Development Block Grant program, first responder grants, and rural development.

Senate-passed Resolution

The Senate resolution calls for a total of $15.2 billion in BA and $24.5 billion in outlays for 2009, and $77.7 billion in BA and $96.9 billion in outlays over five years. This level restores cuts proposed in the President's budget for community development programs and several Department of Homeland Security grant programs, including first responder grants. In addition, the Senate resolution includes increases in funding for interoperable communications equipment grants, FEMA operations and management, and BIA tribal justice programs.

Conference Agreement

The conference agreement includes a total of $15.2 billion in BA and $24.4 billion in outlays for 2009, and $78.0 billion in BA and $97.1 billion in outlays over five years. The conference agreement rejects the President's deep cuts to community and rural development programs, including the Community Development Block Grant, and to several Department of Homeland Security grant programs, including first responder grants. The agreement accommodates higher funding for programs such as interoperable communications equipment grants, FEMA operations and management, a new Department of Homeland Security headquarters, and BIA tribal justice programs.

EDUCATION, TRAINING, EMPLOYMENT, AND SOCIAL SERVICES: FUNCTION 500

Function Summary

The Education, Training, Employment and Social Services function includes funding for the Department of Education, as well as programs in the Department of Health and Human Services (HHS) and the Department of Labor. This function provides funding for elementary and secondary, career and technical, and post-secondary educational programs; job training and employment services; children and family services; and statistical analysis and research related to these areas. It also contains funding for the Library of Congress and independent research and arts agencies such as the Corporation for Public Broadcasting, the Smithsonian Institution, the National Gallery of Art, the John F. Kennedy Center for the Performing Arts, the National Endowment for the Arts, and the National Endowment for the Humanities.

House-passed Resolution

The House budget resolution calls for a total of $95.2 billion in BA and $90.9 billion in outlays for 2009, and for $513.0 billion in BA and $500.3 billion in outlays over five years. The House resolution specifically rejects the President's cuts to education funding, including his plan to eliminate many education programs, including all vocational education programs. The House resolution also rejects the President's steep cuts to job training and social services programs – programs needed now more than ever when the economy is slowing and the cost of living is rising.

In contrast to the President's funding cuts, the House budget resolution makes a down payment toward addressing long-standing needs in education, training, employment, and social services. To that end, the House resolution provides an appropriated program level for Function 500 that is $7.1 billion above the 2009 level in the President's budget.

The House resolution's increased funding could be used to support vital assistance to help children learn and succeed. Increased funding could support key programs such as Head Start, Impact Aid, and the Individuals with Disabilities Education Act. It also could support the No Child Left Behind Act programs to ensure that children can read and achieve at grade level, including programs such as Title I, school improvement programs, teacher quality improvement, and education technology state grants. Finally, the House resolution's funding increase for education can help make college more affordable and accessible by raising the maximum Pell grant, maintaining Supplemental Educational Opportunity Grants and Perkins Loans, and broadening access to Historically Black Colleges and Universities as well as Hispanic-serving institutions and other minority-serving institutions, which continue to make important contributions towards increasing the percentage of minority students gaining a college degree.

Increased funding could be used to enhance funding for the Workforce Investment Act programs, which provide important job training and assistance. It could also support training for green collar jobs in renewable energy and energy efficiency fields. Other aspects of the Democratic leadership's innovation agenda could also be supported, including math and science education, development of basic and applied research, as well as demonstrations of effective approaches to innovative learning such as those in H.R. 3631, the Revolutionizing Education

Through Digital Investment Act of 2007.

The House resolution rejects the President's proposed cuts to the Corporation for Public Broadcasting, and provides a funding level that could be used to support an increase. The House continues to support two-year advance funding for the Corporation.

The House resolution also contains a reserve fund to accommodate legislation that makes college more affordable, consistent with the House pay-as-you-go rule.

Senate-passed Resolution

The Senate resolution calls for a total of $94.7 billion in BA and $91.3 billion in outlays for 2009, and $515.0 billion in BA and $502.2 billion in outlays over five years.

The Senate-passed budget resolution recognizes that strong education and training programs at all levels are critical for building a highly skilled workforce that can compete in the global marketplace. It makes this effort a high priority by providing an increase for discretionary education and training program-level funding of $9.3 billion above the President's request, or $6 billion above 2009 baseline levels.

The Senate-passed resolution rejects the President's proposed cuts in education, training and social services, including his proposal to eliminate programs and slash resources for the Corporation for Public Broadcasting. It assumes that additional funding will be invested in critical areas from birth through post-secondary education, including Head Start; key programs authorized by the No Child Left Behind Act, especially Title I; the Individuals with Disabilities Education Act (IDEA); Pell Grants; and job training. The increased investments will:

- ensure that more preschool children will be ready for school;
- help grade schools, middle schools, and high schools close achievement gaps, increase graduation rates, and reduce the need for remedial education;
- ensure that all schools can attract, train, and retain high-quality teachers and reduce class sizes;
- keep our commitment to educate students with disabilities;
- expand access to higher education by making college more affordable;
- ensure that employers have increasingly well-educated employees that can compete in the global marketplace; and
- expand job training opportunities to help workers respond to shifts in the economic landscape, including training for green jobs.

With regard to the Department of Education, the Senate resolution increases overall program-level funding by $5.7 billion above the President's requested level. In contrast, the President cuts Department of Education funding by $612 million in 2009, or one percent, below the 2008 inflation-adjusted level. To help schools meet the requirements of the No Child Left Behind Act and IDEA, the Senate resolution provides the largest increase for elementary and secondary education programs since 2002. In addition, the Senate resolution assumes an increase in the maximum Pell grant award, and fully funds the Pell shortfall.

The Senate adopted amendments to increase funding for the Teacher Incentive Fund,

adult literacy and civics programs, and programs under the Older Americans Act, including the Lifespan Respite Care Act at the Administration on Aging.

The Senate resolution provides deficit-neutral reserve funds to facilitate enactment of legislation to improve college access and affordability, facilitate modernization of school facilities through renovation or construction bonds, reduce the cost of teachers' out-of-pocket expenses for school supplies, provide tax incentives for highly qualified teachers to serve in high-needs schools, improve student achievement during secondary education, and promote flexibility in existing federal education programs.

Conference Agreement

The conference agreement calls for a total of $94.3 billion in BA and $91.4 billion in outlays for 2009, and for $511.9 billion in BA and $500.7 billion in outlays over five years. The conference agreement rejects the cuts to education, training, and social services programs in the President's 2009 budget, including the President's proposal to eliminate many programs that boost student achievement, provide needed social services, and provide workers with training and assistance. In contrast to the President's funding cuts, the conference agreement increases funds for vital programs, providing $8.4 billion more than the President's budget for program year 2009.

The conference agreement recognizes the importance of investing in strong education and training programs and supporting social services, particularly when the cost of living is rising rapidly and we are building a highly skilled workforce that can compete in the global marketplace. It therefore includes significant increases for education programs to help students from early childhood through post-secondary education, which include programs such as Head Start, Title I, services under the Individuals with Disabilities Education Act, Pell Grants, and other key programs.

The conference agreement contains a deficit-neutral reserve fund for the House to accommodate legislation that makes college more affordable. It also includes a Senate reserve fund to facilitate enactment of legislation to make higher education more accessible or more affordable, facilitate modernization of school facilities through renovation or construction bonds, reduce the cost of teachers' out-of-pocket expenses for school supplies, provide tax incentives for highly qualified teachers to serve in high-needs schools, improve student achievement during secondary education, and promote flexibility and accountability in federal education programs.

HEALTH: FUNCTION 550

Function Summary

The Health function includes most direct health care service programs as well as funding for anti-bioterrorism activities, national biomedical research, protecting the health of the general population and workers in their places of employment, providing health services for under-served populations, and promoting training for the health care workforce. The major programs in this function include Medicaid, the State Children's Health Insurance Program (SCHIP), health benefits for federal workers and retirees, the National Institutes of Health (NIH), the Food and Drug Administration (FDA), the Health Resources and Services Administration (HRSA), the Centers for Disease Control and Prevention (CDC), the Substance Abuse and Mental Health Services Administration (SAMHSA), the Indian Health Service (IHS), and the Agency for Healthcare Research and Quality.

House-passed Resolution

The House resolution calls for a total of $306.8 billion in BA and $305.3 billion in outlays for 2009, and for $1.7 trillion in BA and $1.7 trillion in outlays over five years. The budget resolution rejects the Administration's harmful cuts to Medicaid.

The discretionary resources for Function 550 for 2009 represent an increase over both the 2008 level and the President's 2009 request, with a particular focus on NIH, CDC, FDA, and the Occupational Safety & Health Administration (OSHA). The House resolution increases resources for public health, which includes programs focused on addressing health promotion and disease prevention. Preventative health care measures and disease management have the potential to lead to more efficient use of health care spending, and reduced illness, as well as an improvement in the health of the public. The House resolution also includes increased funding for food safety, access to quality health care for under-served populations, and other important programs.

Programs in Function 550 are also addressed in the House resolution's deficit-neutral reserve funds for SCHIP and for Medicaid.

Senate-passed Resolution

The Senate resolution calls for a total of $313.1 billion in BA and $310.6 billion in outlays for 2009, and $1.7 trillion in BA and $1.7 trillion in outlays over five years. The Senate resolution includes increases above the 2008 enacted level adjusted for inflation and above the President's request for NIH, HRSA, FDA, CDC, and IHS. Significant increases for Community Health Centers, health professions, and the National Health Service Corps within HRSA are also included. The Senate resolution rejects the President's proposed cuts for Rural Health Activities in HRSA. The Senate resolution also supports funding demonstration programs to provide patient navigator services as authorized in the Patient Navigator, Outreach, and Chronic Disease Prevention Act under HRSA as well as funding to support research into the causes, diagnoses, and treatments for postpartum depression. The Senate resolution also includes increases for the Maternal and Child Health Block Grant, for autism research, education, and early detection, and

for the organ transplantation program. In addition, the Senate resolution contains various health care related deficit-neutral reserve funds, including a reserve fund for SCHIP legislation.

Conference Agreement

The conference agreement includes a total of $310.3 billion in BA and $307.5 billion in outlays for 2009, and $1.7 trillion in BA and $1.7 trillion in outlays over five years. The conference agreement rejects the Administration's harmful cuts to Medicaid.

The discretionary resources for Function 550 for 2009 include increases above the 2008 enacted level adjusted for inflation and above the President's request for NIH, HRSA, FDA, CDC, IHS, and OSHA. The conference agreement includes an increase for the Indian Health Service to help meet the health needs of American Indians and Alaska Natives. The conference agreement assumes additional FDA funding to give the agency resources to protect and promote the health of American families. Significant increases for Community Health Centers, the National Health Service Corps, and health professions within HRSA are also included as well as increases for patient navigator services, the Maternal and Child Health Block Grant, and resources to enhance federal efforts on autism. The conference agreement increases resources for programs focused on addressing health promotion and disease prevention. Preventative health care measures and disease management have the potential to lead to more efficient use of health care spending, and reduced illness, as well as an improvement in the health of the public.

Programs in Function 550 are also addressed in various deficit-neutral reserve funds, including those addressing SCHIP and Medicaid.

MEDICARE: FUNCTION 570

Function Summary

The Medicare function includes funding to administer and to provide benefits under the Medicare program. Medicare is a federal health insurance program that currently covers 44 million Americans aged 65 and older, as well as younger adults who are disabled or suffer from end-stage renal disease.

Congress provides an annual appropriation for the costs of administering Medicare, including resources to conduct program integrity activities to guard against improper payments, fraud, and abuse. The remainder of spending in this function is mandatory and reflects payments to health care providers and private insurance plans, as well as beneficiary premiums and other receipts and payments to the Medicare trust funds, under the Part A Hospital Insurance (HI) program, the Part B Supplementary Medical Insurance (SMI) program, the Part C Medicare Advantage program, and the Part D Prescription Drug program.

House-passed Resolution

The House resolution reflects a total of $420.2 billion in BA and $420.0 billion in outlays in 2009, and $2.4 trillion in BA and $2.4 trillion in outlays over five years.

The House resolution rejects the Administration's harmful cuts to Medicare. The House resolution assumes the extension of Medicare premium assistance for qualified individuals with incomes between 120 and 135 percent of the federal poverty level and limited financial resources. The House resolution assumes that savings from Medicare program efficiency improvements will offset the costs of extending the premium assistance program as well other initiatives to improve the Medicare program for beneficiaries.

The House resolution assumes targeted assistance to hospitals with 100 beds or more that have faced a reduction in Medicare disproportionate share hospital payments due to assignment to a Micropolitan area.

The House resolution provides a discretionary cap adjustment of $198 million for additional activities aimed at detecting and preventing Medicare fraud. The Health Care Fraud and Abuse Control program – a joint effort of the Department of Health and Human Services, the HHS Office of Inspector General, and the Department of Justice – generated roughly $4 in program savings for every dollar spent in 2004 and 2005.

The House resolution also contains a reserve fund to accommodate legislation for Medicare program improvements.

Senate-passed Resolution

The Senate resolution calls for a total of $420.4 billion in BA and $420.2 billion in outlays for 2009, and $2.4 trillion in BA and $2.4 trillion in outlays over five years.

For 2009, the discretionary funding levels in this function include a discretionary cap adjustment of up to $198 million for program integrity activities of the Health Care Fraud and Abuse Control (HCFAC program) to address improper payments, fraud, and abuse in the Medicare program.

In addition, the mandatory funding levels in this function assume Medicare savings of $1.3 billion in 2013, allowing for legislation to delay the Medicare trigger. Specific policies to enact these savings will be determined by the Senate Finance Committee.

Conference Agreement

The conference agreement reflects a total of $420.2 billion in BA and $420.0 billion in outlays in 2009, and $2.4 trillion in BA and $2.4 trillion in outlays over five years. Discretionary and mandatory spending levels in this function are consistent with the CBO baseline funding levels.

For 2009, the discretionary funding levels in Function 920 include a discretionary cap adjustment of up to $198 million for program integrity activities of the Health Care Fraud and Abuse Control program, to address improper payments, fraud, and abuse in the Medicare program.

INCOME SECURITY: FUNCTION 600

Function Summary

The Income Security function contains a range of income security programs including: 1) major cash and in-kind means-tested entitlements; 2) general retirement, disability, and pension programs excluding Social Security and veterans' compensation programs; 3) federal and military retirement programs; 4) unemployment compensation; 5) low-income housing programs; and 6) other low-income support programs. Major federal entitlement programs in this function include unemployment insurance, food stamps, child nutrition, Temporary Assistance to Needy Families (TANF), foster care, child support enforcement, child care, Supplemental Security Income, and spending for the refundable portion of the Earned Income Credit.

House-passed Resolution

The House resolution calls for a total of $411.7 billion in BA and $414.0 billion in outlays for 2009, and for $2.1 trillion in BA and $2.1 trillion in outlays over five years. The discretionary resources for Function 600 represent an increase over both the 2008 level and the President's request. The funding will support efforts to reduce the unacceptable number of Americans who live in poverty and to provide assistance to those in need. The budget resolution includes additional funding to address the current shortfall in the project-based rental assistance program, prevent a shortfall in the tenant-based rental assistance program which would occur under the President's budget, and improve supportive housing for the elderly, as in H.R. 2930 as passed by the House. The House resolution also specifically rejects the President's cut to the Low-Income Home Energy Assistance Program (LIHEAP).

Economic uncertainty and rising costs are increasing the need for food assistance for children and adults. The House budget resolution rejects the President's proposals to terminate food stamps for 390,000 working families and eliminate the Commodity Supplemental Food Program and notes that legislation that passed the House with bipartisan support was an appropriate first step toward ensuring that nutrition assistance keeps up with inflation and rising food prices.

Mandatory programs in Function 600 are also addressed in the House resolution's deficit-neutral reserve funds for trade adjustment assistance and unemployment insurance modernization, and child support enforcement.

Senate-passed Resolution

The Senate resolution calls for a total of $414.4 billion in BA and $419.0 billion in outlays for 2009, and $2.1 trillion in BA and $2.1 trillion in outlays over five years. The Senate resolution includes increases for the Low-Income Home Energy Assistance Program to continue providing heating and cooling assistance to over five million low income households, including the working poor, disabled persons, elderly, and families with young children. The Senate resolution rejects the President's proposals to cut various housing assistance programs and includes significant resources for Section 8 housing assistance in order to address the funding shortfall for the project-based Section 8 program. The Senate resolution also provides increases

for the Child Care Development Block Grant and for the Special Supplemental Nutrition Program for Women, Infants, and Children (WIC). The Senate resolution also includes several deficit-neutral reserve funds including reserve funds for up to an additional $5.0 billion in mandatory child care funding, for the reauthorization of the Temporary Assistance for Needy Families supplemental grants, for improvements to TANF, child welfare, or child support enforcement, for improvements to the unemployment compensation program, and the reauthorization of the trade adjustment assistance programs.

Conference Agreement

The conference agreement calls for a total of $415.5 billion in BA and $416.0 billion in outlays for 2009, and for $2.1 trillion in BA and $2.1 trillion in outlays over five years. The conference agreement supports a total funding level of $5.1 billion for LIHEAP — $3.1 billion in regular funding and $2 billion in contingency funding. Rising fuel costs have strained family budgets. The conference agreement level for LIHEAP will provide heating and cooling assistance to over five million low income households, including the working poor, disabled persons, elderly, and families with young children. The conference agreement also recognizes that additional funding above the 2008 level adjusted for inflation will be needed for WIC.

The conference agreement accommodates additional funding for the project-based rental assistance program shortfall and to increase funding for the tenant-based rental assistance program. The conference agreement also includes funding to improve supportive housing for the elderly, as in H.R. 2930 as passed by the House.

Mandatory programs in Function 600 are addressed in several deficit-neutral reserve funds in the House and the Senate, including reserve funds for up to an additional $5.0 billion in mandatory child care funding, for reauthorization or expansion of TANF grants, for child welfare or child support enforcement, for modernization of the unemployment compensation program, and for the reauthorization of the trade adjustment assistance programs.

SOCIAL SECURITY: FUNCTION 650

Function Summary

The Social Security function includes funding for the Old-Age, Survivors, and Disability Insurance (OASDI) programs, which provide earned Social Security benefits to nearly 50 million eligible retired workers, disabled persons, and their spouses and survivors. In addition, this function provides funding to the Social Security Administration (SSA) and the Office of the Inspector General (OIG) to administer the Social Security program and ensure program integrity.

Under provisions of the Congressional Budget Act and the Budget Enforcement Act, the Old-Age and Survivors Insurance (OASI) trust fund and the Disability Insurance (DI) trust fund are off-budget and do not appear in the budget resolution totals. A small portion of spending in Function 650, the general fund transfer of income taxes on Social Security benefits to the trust funds, is considered on-budget and appears in the budget resolution totals.

House-passed Resolution

For the unified budget, the House resolution calls for a total of $654.3 billion in BA and $651.4 billion in outlays for 2009, and for $3.6 trillion in BA and outlays over five years. (The budget resolution provides only the on-budget amounts, which are $21.3 billion in BA and outlays for 2009, and $135.9 billion in BA and outlays over five years.) The House resolution rejects the President's private account proposal for Social Security.

The administrative budget for the SSA includes resources in Function 570 (Medicare) and Function 600 (Income Security) as well as Function 650. The House resolution assumes a $10.4 billion discretionary funding level for the administrative expenses of SSA and the OIG. The increased resources will enable SSA to address the significant number of individuals waiting for disability and hearing decisions and thereby reduce its unacceptable backlog in case reviews.

The House resolution also accommodates an additional $240 million above the funding level through a discretionary cap adjustment for program integrity initiatives. The cap adjustment allows the agency to conduct an increasing number of Continuing Disability Reviews (CDRs) and Supplemental Security Income redeterminations.

Senate-passed Resolution

The Senate resolution calls for $21.3 billion in on-budget BA and outlays for 2009, and $135.9 billion in on-budget BA and outlays over five years. (The corresponding figures on a unified basis are $654.5 billion in BA and $651.7 billion in outlays for 2009 and $3.6 trillion in BA and outlays over five years.) This spending reflects the general fund transfer of income taxes on Social Security benefits to the trust funds.

For 2009, the Senate resolution provides $5.5 billion in BA and $5.5 billion in outlays for SSA administrative expenses, as outlined in section 102(c) of the resolution, which represents a $240 million increase over the President's request. The resolution also provides $150 million in additional one-time funding for SSA administrative expenses. The additional funding is intended

to help address the serious backlog of Social Security disability claims and hearings, as well as other backlog workloads for which additional resources are needed.

Conference Agreement

For the unified budget, the conference agreement calls for $654.3 billion in BA and $651.4 billion in outlays for 2009, and $3.6 trillion in BA and outlays over five years. (The conference agreement provides only the on-budget amounts, which are $21.3 billion in BA and outlays for 2009, and $136.0 billion in BA and outlays over five years.) The conference agreement rejects the President's private account proposal for Social Security.

For 2009, the conference agreement provides total net discretionary resources for the administrative expenses of SSA and the OIG (across all relevant functions) of $10.7 billion, $240 million above the President's requested level. The total SSA funding level in the conference agreement assumes both the President's full request for a cap adjustment in Function 920 for program integrity efforts (including CDRs and SSI redeterminations), and additional resources to address the serious backlog of disability claims and hearings, as well as other backlog workloads for which additional resources are needed.

VETERANS BENEFITS AND SERVICES: FUNCTION 700

Function Summary

Function 700 covers the programs of the Department of Veterans Affairs (VA), including veterans' medical care, compensation and pensions, education and rehabilitation benefits, and housing programs. It also includes the Department of Labor's Veterans' Employment and Training Service, the United States Court of Appeals for Veterans Claims, and the American Battle Monuments Commission. More than 99 percent of appropriated veterans' funding goes to VA, and more than 85 percent of this funding is for VA medical care and hospital services.

House-passed Resolution

The House resolution calls for a total of $93.3 billion in BA and $92.4 billion in outlays for 2009, and for $495.3 billion in BA and $492.2 billion in outlays over five years. For 2009, the House resolution provides $4.9 billion of discretionary budget authority over the 2008 level and $3.2 billion above the President's 2009 budget. The House resolution reflects the very high priority that Congress places on adequately funding veterans' medical care. The House resolution also rejects the health care enrollment fees and drug co-payment increases proposed by the President's budget.

The House resolution provides full funding to support excellent health care for veterans. The House resolution provides funding to continue addressing problems such as those identified at Walter Reed Army Medical Center to improve military and veterans' health care facilities and services.

The House resolution provides funding in Function 700 above the President's requested level for 2009 to address important priorities including veterans' mental health, post-traumatic stress disorder, and traumatic brain injury. There have been many traumatic brain injuries in Iraq and Afghanistan. The House notes that there is legislation to address the prevalence of epilepsy among veterans, especially those with traumatic brain injury. Research conducted by VA and the Department of Defense found that about half of Vietnam veterans who suffered penetrating head injuries developed epilepsy. The House resolution also has additional funding for disability compensation claims processing so that VA can continue to address the inventory of pending claims.

The House notes that many military service families are experiencing financial difficulties due to overseas military deployments and that Congress should consider ways to address these difficulties.

Senate-passed Resolution

The Senate resolution calls for a total of $93.3 billion in BA and $92.4 billion in outlays for 2009, and $490.9 billion in BA and $488.1 billion in outlays over five years. The Senate resolution provides $48.2 billion in BA in 2009 for discretionary veterans' programs, including medical care. This amount is $3.3 billion more than the President's proposed funding level. The funding in the Senate resolution will ensure that the Veterans Health Administration within VA

can provide the highest quality health care for all veterans.

Over the past several years, the President has consistently underestimated the needs of veterans, and Congress has made up the shortfall. In 2005, the President's budget underfunded the Veterans Health Administration, which required Congress to pass two supplemental funding bills. Last year, the nation was shocked to learn of the mistreatment of soldiers recuperating from wounds at the Walter Reed Army Medical Center. To address these and other funding shortfalls in the President's budget, last year's budget resolution paved the way for the largest funding increase in VA's history.

The Senate resolution also recognizes the difficulties veterans leaving active duty have in transitioning their medical records to the VA. These administrative disconnects can have dramatic and sometimes dire consequences on our young men and women when they leave the military. It is also difficult for VA to evaluate and treat veterans because VA may not have a complete medical record. Therefore, the Senate resolution supports efforts to implement fully the Wounded Warrior Act, section 1635 in the National Defense Authorization Act. This provision requires the Department of Defense and VA to develop a "fully interoperable electronic personal health information system" as well as establish a joint program office to oversee the creation of this new healthcare system.

Additionally, the Senate resolution recognizes that the President's proposed funding for VA major construction projects will result in significant delays and cost-growth to on-going projects. Therefore, the Senate resolution provides robust resources for VA major projects. The Senate resolution also notes the importance of medical research at VA, including the Air Force Health Study, and provides the resources for this important priority. The Senate resolution also supports robust funding for State Veterans Cemeteries.

Conference Agreement

The conference agreement provides a total of $93.3 billion in BA and $92.5 billion in outlays for 2009, and $496.3 billion in BA and $493.1 billion in outlays over five years. The conference agreement provides $48.2 billion for 2009 for discretionary veterans' programs, including medical care. This amount is $4.9 billion more than the 2008 enacted level, $3.7 billion more than the amount needed to maintain purchasing power at the 2008 level, and $3.3 billion more than the President's proposed funding level for 2009. Over five years (2009-2013) the agreement provides $39.0 billion more than the President's budget. The conference agreement level enjoys the strong support of major veterans organizations, including the Independent Budget – which is developed by AMVETS, Disabled American Veterans, Paralyzed Veterans of America, and Veterans of Foreign Wars – the American Legion, Iraq and Afghanistan Veterans of America, and Vietnam Veterans of America.

ADMINISTRATION OF JUSTICE: FUNCTION 750

Function Summary

The Administration of Justice function includes funding for federal law enforcement activities at the Department of Justice (DOJ) including criminal investigations by the Federal Bureau of Investigation (FBI) and the Drug Enforcement Agency (DEA). The function also includes funding for border enforcement by the Department of Homeland Security (DHS). Additionally, the function includes funding for civil rights enforcement and prosecution; federal block, categorical, and formula law enforcement grant programs to state and local governments; prison construction and operation; the United States Attorneys; and the federal judiciary.

House-passed Resolution

The House resolution calls for a total of $48.1 billion in BA and $47.9 billion in outlays for 2009, and for $252.1 billion in BA and $252.2 billion in outlays over five years. For Function 750, the House resolution rejects the President's repeated cut of local law enforcement programs. Instead, the function total includes enough resources to increase homeland security programs and provide for law enforcement programs, such as the State Criminal Alien Assistance Program (SCAAP) – and recognizes the importance of this critical reimbursement program.

In addition to rejecting the repeated cuts to SCAAP in the President's budget, the House resolution also rejects the President's cuts to Community Oriented Policing Services (COPS) and Edward Byrne Memorial Justice Assistance Grants – both of which are important priorities for keeping our communities safe. The House resolution values the funding Byrne-JAG provides to local law enforcement at a time when many communities are combating problems including a methamphetamine epidemic and other crime.

In addition, the House resolution protects both our youth and victims of crime by restoring cuts to both juvenile justice and programs to prevent violence against women and by limiting amounts diverted from the Crime Victims Fund. The House resolution provides funding above the President's budget level for 2009 for these purposes and to protect the border.

Senate-passed Resolution

The Senate resolution calls for a total of $49.4 billion in BA and $46.9 billion in outlays for 2009, and $246.9 billion in BA and $247.5 billion in outlays over five years. This level restores cuts proposed in the President's budget and provides additional resources for several law enforcement grant programs such as COPS, including meth hotspot grants, and the Edward Byrne Memorial Justice Assistance Grant program. In addition, the Senate resolution restores cuts and provides additional resources to the State Criminal Alien Assistance Program, Violence Against Women Act programs, and DOJ Tribal Justice programs. The Senate resolution also includes increases in funding proposed in the President's budget for border security.

Conference Agreement

The conference agreement calls for a total of $48.3 billion in BA and $48.1 billion in outlays for 2009, and for $247.5 billion in BA and $248.1 billion in outlays over five years. For Function 750, the agreement rejects the President's repeated cuts and provides additional resources for law enforcement programs such as COPS, including meth hotspot grants, the Edward Byrne Memorial Justice Assistance Grant program, and SCAAP – an important reimbursement program for our state and local law enforcement agencies.

In addition, the conference agreement protects both our youth and victims of crime by rejecting cuts to juvenile justice, programs to prevent violence against women, and DOJ tribal justice programs. The agreement provides funding for these purposes and to protect the border.

GENERAL GOVERNMENT: FUNCTION 800

Function Summary

The General Government function consists of the activities of the Legislative Branch, the Executive Office of the President, general tax collection and fiscal operations of the Department of the Treasury (including the IRS), the Office of Personnel Management, the property and personnel costs of the General Services Administration, and general purpose fiscal assistance to states, localities, the District of Columbia, and U.S. territories.

House-passed Resolution

The House resolution calls for a total of $23.5 billion in BA and $23.9 billion in outlays for 2009, and for $107.4 billion in BA and $107.5 billion in outlays over five years. The budget resolution includes a program integrity initiative to increase IRS tax compliance efforts to collect unpaid taxes from those who are not paying what they owe. Funding in this function could be used for items such as H.R. 3548, the Plain Language in Government Communications Act of 2007, to enhance citizen access to government information and services by establishing plain language as the standard style of covered government documents issued to the public.

Senate-passed Resolution

The Senate resolution calls for $24.5 billion in BA and $24.4 billion in outlays for 2009, and $106.8 billion in BA and $106.9 billion in outlays over five years. The Senate resolution fully funds the President's budget request for the IRS, including additional resources available through a discretionary cap adjustment that directs an additional $490 million to IRS enforcement activities. The Senate resolution includes funding to carry out the Freedom of Information Act (FOIA) by establishing the Office of Government Information Services at the National Archives. The Senate resolution also includes funding to construct a new headquarters for the Department of Homeland Security.

The Senate resolution includes a deficit-neutral reserve fund to accommodate legislation that provides for the reauthorization of the Secure Rural Schools and Community Self-Determination Act of 2000, or makes changes to the Payments in Lieu of Taxes Act of 1976, or both. The Senate resolution also includes a deficit-neutral reserve fund for legislation that achieves savings by requiring that agencies increase their use of recovery audits.

Conference Agreement

The conference agreement includes $24.0 billion in BA and $24.4 billion in outlays for 2009, and $106.9 billion in BA and $107.0 billion in outlays over five years. It fully funds the President's budget request for the IRS, including additional resources available through a discretionary cap adjustment (included in Function 920) that directs $490 million to IRS enforcement activities. The conference agreement includes a deficit-neutral reserve fund to accommodate legislation that provides for the reauthorization of the Secure Rural Schools and Community Self-Determination Act of 2000, or makes changes to the Payments in Lieu of Taxes Act of 1976, or both.

NET INTEREST: FUNCTION 900

Function Summary

The Net Interest function is entirely mandatory with no discretionary components. It consists primarily of the interest paid by the federal government to private and foreign government holders of U.S. Treasury securities. It includes the interest on the public debt after deducting the interest income received by the federal government from trust fund investments, loans and cash balances, and earnings of the National Railroad Retirement Investment Trust.

House-passed Resolution

For the unified budget, the House resolution calls for a total of $216.8 billion in BA and outlays for 2009, and for $1.3 trillion in BA and outlays over five years. (The budget resolution provides only the on-budget amounts, which are $334.2 billion in BA and outlays for 2009, and $2.0 trillion in BA and outlays over five years.)

Since 2001, the federal government's net interest payments on its debt have grown dramatically, becoming one of the largest and fastest-growing components of the federal budget, exceeding spending on education, veterans' affairs, and homeland security combined.

Senate-passed Resolution

The Senate resolution calls for BA and outlays of $217.7 billion in unified net interest payments in 2009 and a total of $1.3 trillion over five years. (The on-budget totals for BA and outlays are $335.1 billion for 2009 and $2.0 trillion over five years.)

Conference Agreement

For the unified budget, the conference agreement calls for a total of $217.0 billion in BA and outlays for 2009, and for $1.3 trillion in BA and outlays over five years. (The on-budget amounts are $334.4 billion in BA and outlays for 2009, and $2.0 trillion in BA and outlays over five years.)

ALLOWANCES: FUNCTION 920

Function Summary

The Allowances function is used for planning purposes to address the budgetary effects of proposals or assumptions that cross several budget functions. Once such changes are enacted, the budgetary effects are distributed to the appropriate budget function.

House-passed Resolution

The House resolution calls for a total of $0.0 billion in BA and $0.3 billion in outlays for 2009, and for -$0.8 billion in BA and -$0.3 billion in outlays over five years. The House resolution includes $1.0 billion in 2008 discretionary budget authority to cover unanticipated needs, should they arise. The House resolution also includes $750 million in mandatory savings over six years. These savings reflect a reconciliation instruction to the Ways and Means Committee. To meet the instructions, savings can be achieved in any program within the Committee's jurisdiction, other than Social Security, which reconciliation cannot impact.

Senate-passed Resolution

The Senate resolution calls for a total of -$14.9 billion in BA and -$4.1 billion in outlays for 2009, and -$49.6 billion in BA and -$43.7 billion in outlays over five years.

Conference Agreement

The conference agreement includes a total of -$13.2 billion in BA and -$6.5 billion in outlays for 2009, and -$63.2 billion in BA and -$54.8 billion in outlays over five years. These funding levels reflect adjustments for program integrity and other non-security adjustments.

UNDISTRIBUTED OFFSETTING RECEIPTS: FUNCTION 950

Function Summary

The Undistributed Offsetting Receipts function includes major offsetting receipt items that would distort the funding levels of other functional categories if they were distributed to them. Examples of such items include the employer share of federal employee retirement benefits, outer continental shelf rents and royalties, and the sale of major assets.

House-passed Resolution

For the unified budget, the House resolution calls for a total of -$81.0 billion in BA and outlays for 2009, and for -$444.9 billion in BA and outlays over five years. (The budget resolution provides only the on-budget amounts, which are -$67.1 billion in BA and outlays for 2009, and -$366.9 billion in BA and outlays over five years.) The negative spending in Function 950 represents CBO's baseline estimate of undistributed offsetting receipts.

Senate-passed Resolution

The Senate resolution calls for unified undistributed offsetting receipts of -$81.0 billion in BA and outlays for 2009 and -$444.9 billion in BA and outlays over five years. (The on-budget totals for BA and outlays are -$67.1 billion for 2009 and -$366.9 billion over five years.) The Senate resolution matches CBO's baseline estimate of undistributed offsetting receipts.

Conference Agreement

For the unified budget, the conference agreement includes undistributed offsetting receipts of -$81.0 billion in BA and outlays for 2009, and -$444.9 billion in BA and outlays over five years. (The on-budget amounts are -$67.1 billion in BA and outlays for 2009, and -$366.9 billion in BA and outlays over five years.)

OVERSEAS DEPLOYMENTS AND OTHER ACTIVITIES: FUNCTION 970

Function Summary

This function includes funding for overseas deployments and other activities.

House-passed Resolution

The House resolution includes, as a placeholder, an amount equal to the President's pending request for 2008 and 2009 to account for any future House consideration of appropriations for overseas deployments and other activities.

Senate-passed Resolution

The Senate resolution did not include Function 970.

Conference Agreement

The conference agreement includes Function 970 in an amount equal to the President's pending request for 2008 and 2009 as a placeholder to account for any future consideration of appropriations for overseas deployments and other activities.

RECONCILIATION

House-passed Resolution

Section 201 of the House-passed resolution contains reconciliation instructions. Reconciliation is a special congressional procedure used to implement the spending and revenue targets in a budget resolution. The instructions direct a committee to make changes in laws under its jurisdiction that affect revenues or direct spending to achieve a specified budgetary result. The legislation used to implement those instructions is reported as a reconciliation bill.

Section 201 contains two separate instructions to the House Committee on Ways and Means. Subsection (a) directs the Committee to report a measure by September 12, 2008, that reduces direct spending by $750 million for the period of 2008 through 2013. Subsection (b) directs the Committee to report a measure by July 15, 2008, to decrease revenues by $70 billion in 2009 and to increase revenues by $70 billion for the period of 2010 through 2013. When only one committee receives an instruction the measure is reported directly to the House.

Last year the House adopted a rule relating to reconciliation instructions (clause 7, Rule XXI). The rule requires that any reconciliation instruction must not increase the deficit or reduce the surplus over the pay-as-you-go time periods. These instructions satisfy the requirement established under clause 7 of Rule XXI.

Senate-passed Resolution

The Senate resolution did not include any reconciliation instructions.

Conference Agreement

The conference agreement does not include any reconciliation instructions.

RESERVE FUNDS

The House and the Senate use reserve funds in connection with consideration of deficit-neutral legislation that complies with each chamber's rules. The conference agreement therefore contains reserve funds for the House and for the Senate to address the rules and procedures that apply in each chamber.

House-passed Resolution

Sec. 301. Deficit-neutral reserve fund for the State Children's Health Insurance Program

The reserve fund accommodates legislation, within the jurisdiction of the Committee on Energy and Commerce, of up to $50 billion in additional outlays to improve children's health through reauthorization of the State Children's Health Insurance Program (SCHIP) as long as the authorizing legislation placed before the House complies with the pay-as-you-go principle. These additional resources will sustain current caseloads, expand coverage, and reduce the number of uninsured children. There are over nine million uninsured children in this nation. Last year, Congress twice passed bipartisan legislation that would have expanded coverage to nearly four million additional children if the President had not twice vetoed the legislation.

Sec. 302. Deficit-neutral reserve fund for veterans and servicemembers

The reserve fund accommodates legislation that enhances medical care for wounded or disabled military personnel or veterans; maintains affordable health care for military retirees and veterans; improves disability benefits or evaluations for wounded or disabled military personnel or veterans, including measures to expedite the claims process; expands eligibility to permit additional disabled military retirees to receive both disability compensation and retired pay; eliminates the offset between Survivor Benefit Plan annuities and veterans' Dependency and Indemnity Compensation; or provides or increases benefits for Filipino veterans of World War II or their survivors and dependents, to the extent that any such legislation complies with the pay-as-you-go principle.

Sec. 303. Deficit-neutral reserve fund for education benefits for servicemembers, veterans, and their families

The reserve fund accommodates legislation that enhances education benefits or assistance for servicemembers, members of the National Guard, reservists, veterans, or their spouses, survivors, or dependents, to the extent that such legislation complies with the pay-as-you-go principle. Among the proposals that the reserve fund could accommodate is H.R. 3882, which would address a provision in law that results in certain members of the National Guard and Reserves receiving less in Montgomery GI bill (MGIB) education benefits than servicemembers who served about the same amount of time on active duty. The current requirement for receiving full MGIB benefits is active-duty service of 24 months.

Sec. 304. Deficit-neutral reserve fund for infrastructure investment

The reserve fund accommodates legislation that provides for increased investment in infrastructure projects, so long as it complies with the pay-as-you-go principle. The fund accommodates new investment in highways, bridges, transit, rail, aviation, ports, waterways, and water treatment facilities, among other types of infrastructure.

Sec. 305. Deficit-neutral reserve fund for renewable energy and energy efficiency

The reserve fund accommodates legislation that provides tax incentives for or otherwise encourages the production of renewable energy or increased energy efficiency; encourages investment in emerging energy or vehicle technologies or carbon capture and sequestration; provides for reductions in greenhouse gas emissions; or facilitates the training of workers for these industries (green collar jobs), to the extent that any such legislation complies with the pay-as-you-go principle. For example, one item that the reserve fund could accommodate is extension of the solar energy and fuel cell investment tax credit.

Sec. 306. Deficit-neutral reserve fund for middle-income tax relief and economic equity

The reserve fund for middle-income tax relief supports legislation to reduce tax burdens on middle-income families and taxpayers that complies with the pay-as-you-go principle. This includes legislation such as the extension of the 10 percent individual income tax rate, marriage penalty relief, the child tax credit, the research and experimentation tax credit, the deduction for small business expensing, and the deduction for State and local sales taxes. It also accommodates elimination of estate taxes on all but a minute fraction of estates, and a tax credit for school construction.

Sec. 307. Deficit-neutral reserve fund for reform of the alternative minimum tax

The reserve fund for Alternative Minimum Tax (AMT) relief accommodates legislation that reforms the tax code to shield middle-income families from the AMT as long as it adheres to the pay-as-you-go principle. Without reform, the number of taxpayers subject to the AMT will rise from 4.2 million in 2007 to 25.7 million in 2008 and to 28.3 million in 2009, according to the Joint Committee on Taxation.

Sec. 308. Deficit-neutral reserve fund for higher education

The reserve fund accommodates reforms to the student loan programs or changes in law that increase benefits to students, consistent with the pay-as-you-go principle adopted by the House. Both the House and the Senate have passed bills to reauthorize the Higher Education Act, and this reserve fund will provide committees maximum flexibility in finding offsets to make college more affordable and accessible for students.

Sec. 309. Deficit-neutral reserve fund for affordable housing

The reserve fund accommodates legislation that creates an affordable housing fund, offset by savings from reforming the regulation of certain government-sponsored entities, such as Fannie Mae and Freddie Mac, to the extent that such legislation complies with the pay-as-you-go principle.

Sec. 310. Deficit-neutral reserve fund for Medicare improvements

The reserve fund accommodates additional mandatory spending for Medicare program improvements such as increasing the Medicare reimbursement rate for physicians while holding beneficiaries harmless from associated premium increases, as long as the legislation is consistent with the House pay-as-you-go principle. Under current law, physicians face a 10.6 percent cut in their Medicare payment rate on July 1 of this year, and further cuts every year through 2016. The reserve fund also accommodates other program improvements, such as greater access to preventive benefits; additional assistance for low-income beneficiaries; and better efficiencies within the Part D program, such as prompt payment of prescription drug claims; as long as the legislation is consistent with the pay-as-you-go principle.

Sec. 311. Deficit-neutral reserve fund for health care quality, effectiveness, and efficiency

The reserve fund accommodates legislation that: provides incentives or other support for adoption of modern health information technology; establishes a new federal or public-private initiative for research on the comparative effectiveness of different medical interventions; or that provides parity between health insurance coverage of mental health benefits and benefits for medical and surgical services, including parity in public programs; as long as the legislation is consistent with the House pay-as-you-go principle.

Sec. 312. Deficit-neutral reserve fund for Medicaid and other programs

The reserve fund accommodates legislation that prevents or delays the implementation or administration of regulations or administrative actions affecting Medicaid, SCHIP, or other programs, as well as extension of the Transitional Medical Assistance (TMA) or Qualified Individuals (QI) programs, as long as the legislation complies with the pay-as-you-go principle. TMA provides temporary Medicaid assistance for families transitioning to the workforce and QI provides premium assistance for lower-income Medicare beneficiaries.

Sec. 313. Deficit-neutral reserve fund for trade adjustment assistance and unemployment insurance modernization

The reserve fund accommodates legislation to reauthorize and expand the trade adjustment assistance program (TAA) and modernize the unemployment insurance (UI) system, consistent with the pay-as-you-go rule adopted by the House. Last year, the House passed legislation that included much-needed reforms to substantially increase the number of workers able to receive needed income support and job training.

Sec. 314. Deficit-neutral reserve fund for county payments legislation

The reserve fund accommodates any legislation that reauthorizes the Secure Rural Schools and Community Self-Determination Act (Public Law 106-393) or makes changes to the Payments in Lieu of Taxes Act of 1976 (Public Law 94-565), to the extent that such legislation complies with the pay-as-you-go principle. Public Law 106-393 provides economic assistance for roads and schools in rural communities affected by the loss of receipts from sales on federal

lands in their communities. Federal payments under Public Law 94-565 to local governments are designed to offset lost property tax revenue from federal lands within the localities. Both forms of assistance are intended to compensate local governments for the tax-exempt status of the national forests and other federal lands.

Sec. 315. Deficit-neutral reserve fund for San Joaquin River restoration and Navajo Nation water rights settlements

The reserve fund accommodates legislation that would fulfill the purposes of the San Joaquin River Restoration Settlement Act, implement a Navajo Nation water rights settlement as authorized by the Northwestern New Mexico Rural Water Projects Act, or both, to the extent that the legislation complies with the pay-as-you-go principle.

Sec. 316. Deficit-neutral reserve fund for the National Park Centennial Fund

The reserve fund accommodates any legislation that provides for the establishment of the National Park Centennial Fund, so long as it complies with the pay-as-you-go principle. The Centennial Fund would provide additional funding for specific Interior-approved, community-supported projects within the National Park system to improve parks and provide better visitor experiences.

Sec. 317. Deficit-neutral reserve fund for child support enforcement

The reserve fund accommodates legislation to increase the number of children who receive the full child support that is owed to them by enhancing federal collection efforts or supporting state initiatives to pass through 100 percent of collected child support to families, as long as the legislation complies with the pay-as-you-go principle. For every dollar the federal government spends on child support enforcement, $6.50 is collected on behalf of working families. Last year, the child support enforcement system collected $22 billion in private support for 17 million children.

Senate-passed Resolution

Sec. 301. Strengthening and stimulating the American economy and providing economic relief to American families

(a) Tax Relief. The Senate-passed resolution allows the Chairman of the Budget Committee to revise the levels in the resolution for one or more pieces of tax relief legislation, which may include extensions of expiring tax cuts and reinstatement of expired tax relief, provided the legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

(b) Manufacturing. The Senate-passed resolution allows the Chairman of the Budget Committee to revise the levels in the resolution for legislation aimed at revitalizing the manufacturing sector in the United States, which may include tax incentives, increased research and development, and other important support, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

(c) Housing. The Senate-passed resolution allows the Chairman of the Budget Committee to revise the levels in the resolution for legislation that would provide housing assistance, which may include low-income rental assistance, or establish an affordable housing fund to finance low-income housing investments, financed by contributions from the government-sponsored enterprises or other sources, provided the legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

(d) Flood Insurance Reform. The Senate-passed resolution allows the Chairman of the Budget Committee to revise the levels in the resolution for legislation that authorizes flood insurance reform and modernization, provided the legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

(e) Trade. The Senate-passed resolution allows the Chairman of the Budget Committee to revise the levels in the resolution for legislation to address our nation's trade agreements, preferences, sanctions, enforcement, or customs laws, provided the legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

(f) Economic Relief for American Families. The Senate-passed resolution allows the Chairman of the Budget Committee to revise the levels in the resolution for legislation in the following areas, provided it is deficit-neutral over the total of 2008-2013 and 2008-2018:

(1) TANF – legislation reauthorizing Temporary Assistance for Needy Families supplemental grants or making improvements to the TANF program, child welfare programs, or child support enforcement. The legislation for improving child welfare includes steps to help support foster children being raised by grandparents, older youth aging out of foster care, and other improvements in child welfare financing to prevent child abuse and neglect and promote permanent families for children. In addition, legislation that strengthens support for treatment options for families struggling with substance abuse and addiction, and in particular takes steps to prevent the increased use of methamphetamines as well as provides treatment for addicted individuals and families can be accommodated within this reserve fund to improve child welfare.

(2) Child Care – legislation providing up to $5 billion for the child care entitlement to states.

(3) Emergency Food Assistance – legislation providing up to $40 million for the emergency food assistance program.

(4) Unemployment Compensation – legislation improving the unemployment compensation program.

(5) TAA – legislation reauthorizing trade adjustment assistance programs.

(g) America's Farms and Rural America.

(1) Farm Bill. The Senate-passed resolution allows the Chairman of the Budget Committee to revise the levels in the resolution for legislation to reauthorize agricultural programs, address the needs of rural America, promote new sources of renewable energy from U.S. farm products, provide an economic safety net for agricultural producers, enhance the stewardship of our natural resources, address domestic nutrition needs, increase agricultural research, and improve our export competitiveness, provided the legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

(2) County Payments. The Senate-passed resolution includes a deficit-neutral reserve fund allowing the Chairman of the Budget Committee to revise the levels and limits in the resolution for legislation that provides for the reauthorization of the Secure Rural Schools and Community Self-Determination Act of 2000, makes changes to the Payments in Lieu of Taxes Act of 1976, or both, provided the legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 302. Improving education

The Senate-passed resolution includes deficit-neutral reserve funds allowing the Chairman of the Budget Committee to revise the levels in the resolution for –

(a) legislation to make higher education more accessible or more affordable, which may include increasing funding for the federal Pell Grant program or increasing federal student loan limits, modernize school facilities through renovation or construction bonds, reduce the cost to teachers of out-of-pocket expenses for school supplies, or provide tax incentives for highly-qualified teachers to serve in high-needs schools; and

(b) legislation to improve student achievement during secondary education –

provided the legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 303. Investing in infrastructure

The Senate-passed resolution provides a reserve fund allowing the Chairman of the Budget Committee to revise the levels and limits in the resolution for legislation to provide a sustained, robust federal investment in our nation's infrastructure, which may include transit, housing, energy, water, highways, bridges, or other important infrastructure projects, provided the legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 304. Investing in clean energy, preserving the environment, and providing for certain settlements

(a) Energy and the Environment: The Senate-passed resolution includes a deficit-neutral reserve fund that will allow the Chairman of the Budget Committee to revise the levels and limits in the resolution for energy legislation or environmental legislation that would decrease greenhouse gas emissions, reduce our nation's dependence on imported energy, produce "green" jobs, or protect national parks, oceans, or coastal areas, provided the

legislation is deficit-neutral over the total of 2008-2013 and 2008-2018. The legislation may include tax provisions.

(b) Settlements: The Senate-passed resolution includes a deficit-neutral reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation to carry out the San Joaquin River Restoration Settlement Act, or legislation to implement a Navajo Nation water rights settlement and other provisions authorized by the Northwestern New Mexico Rural Water Projects Act, provided the legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 305. Providing for America's veterans, wounded servicemembers, and a post-9/11 G.I. bill

The Senate-passed resolution includes deficit-neutral reserve funds allowing the Chairman of the Budget Committee to revise the levels in the resolution for –

(a) Veterans and Wounded Servicemembers: Legislation that would –

(1) enhance medical care, disability evaluations, or disability benefits for wounded or disabled military personnel or veterans;

(2) provide for or increase benefits to Filipino veterans of World War II, their survivors and dependents;

(3) allow for the transfer of education benefits from servicemembers to family members or veterans (including the elimination of the offset between Survivor Benefit Plan annuities and veterans' dependency and indemnity compensation);

(4) provide for continuing payment to Armed Forces Members retired or separated due to combat-related injury after September 11, 2001, of bonuses they were entitled to prior to retirement or separation; or

(5) enhance availability of health care and other services for veterans in rural areas

– provided the legislation does not include increased fees charged to veterans for pharmacy co-payments, annual enrollment, or other third-party insurance payment offsets, and provided it is deficit-neutral over the total of 2008-2013 and 2008-2018.

(b) A Post-9/11 G.I. Bill: Legislation to enhance educational benefits of servicemembers and veterans with service on active duty in the Armed Forces on or after September 11, 2001, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 306. Improving America's health

The Senate-passed resolution includes deficit-neutral reserve funds allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation in the

following areas, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

(a) SCHIP: Legislation to reauthorize the State Children's Health Insurance Program, expand coverage of the estimated six million children eligible but not enrolled in either SCHIP or Medicaid, and maintain coverage for all currently-enrolled children.

(b) Medicare Improvements –

(1) Physician Payments: Legislation to increase the reimbursement rate for physician services under Medicare Part B. Under current law, without further Congressional action, physician payments under Medicare Part B will be cut over ten percent on July 1, 2008, and an additional five percent in subsequent years. The President's budget does not propose to prevent this cut. If no adjustments are made, over time, more and more physicians will stop providing services to Medicare patients, reducing seniors' access to care.

(2) Other Medicare Improvements: Legislation to make other improvements to the Medicare program, including improvements to the prescription drug benefit under Medicare Part D, adjustments to the Medicare Savings Program, reductions to beneficiary cost-sharing for preventive benefits under Medicare Part B, and to encourage physicians to train in primary care residencies and attract more physicians and other health care providers to States that face a shortage of health care providers.

(3) Electronic Prescribing: Legislation to promote deployment and use of electronic prescribing technologies.

(4) Rural Equity Payment Policies: Legislation to preserve existing Medicare payment provisions supporting rural health care and promote Medicare payment policies that increase access to quality health care in isolated and undeserved rural areas.

(5) Medicare Low-Income Programs: Legislation making improvements to the Medicare Savings Program and the Medicare Part D low-income subsidy program.

(c) Health Care Quality, Effectiveness, Efficiency, and Transparency, including:

(1) Comparative Effectiveness Research: Legislation to establish a new federal or public-private initiative for comparative effectiveness research.

(2) Improving the Health Care System: Legislation to create a framework and parameters for the use of Medicare data for the purpose of conducting research, public reporting, and other activities to evaluate health care safety, effectiveness, efficiency, quality, and resource utilization in federal programs and the private health care system, while protecting the privacy of beneficiaries and other proprietary information.

(3) Health Information Technology and Best Practices –

(A) Health Information Technology: Legislation to provide incentives or other support for adoption of modern health information technology, including the adoption of electronic prescribing technology, to improve quality and protect privacy in health care, such as activities by the Department of Defense and the Department of Veterans Affairs to integrate their electronic health record data.

(B) Best Practices: Legislation that provides for payments that are based on adherence to clinical "best practices."

(d) FDA, including:

(1) Regulation: Legislation that authorizes the Food and Drug Administration (FDA) to regulate products and assess user fees on manufacturers and importers of these products to cover the cost of FDA's regulatory activities, and

(2) Drug Importation: Legislation allowing for the safe importation of prescription drugs approved by the FDA.

(e) Medicaid, including:

(1) Rules or Administrative Actions: Legislation addressing certain rules or administrative actions, and

(2) TMA: Legislation extending the Transitional Medical Assistance program.

(f) Other Improvements in Health, including legislation making health insurance coverage more affordable and available to small businesses and their employees, improving health care and provide quality health insurance for the uninsured and underinsured, reauthorizing special diabetes programs, improving long-term care, or providing for mental health parity.

(g) Pediatric Dental Care, for legislation providing for improved access to pediatric dental care for children from low-income families. The Senate recognizes the importance of pediatric dental services in the overall health of children and the potential preventative dental care services have to save costs in the long run. However, access to pediatric dental services can be improved. For example, community-based dental clinics cite low reimbursement as a strain on their ability to treat uninsured patients and improve access to Medicaid and SCHIP beneficiaries. To address this issue, the Senate-passed resolution includes a deficit-neutral reserve fund for legislation to improve pediatric oral health and increase access to such services, including adequately compensating qualified dental clinics and other oral health providers for treatment of children from low-income families.

Sec. 308. Judicial pay and judgeships

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation that authorizes salary adjustments for justices and judges of the United States or increases the number of federal judgeships, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 309. Reforming the AMT for individuals

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation that would reinstate the pre-1993 rates for the alternative minimum tax for individuals, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 310. Repealing the 1993 increase in the income tax on Social Security benefits

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation that would repeal the 1993 increase in the income tax on Social Security benefits, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 311. Improving energy efficiency and production

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation including specific proposals to improve energy efficiency and production, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 312. Immigration reform and enforcement

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation that would provide increased border security, immigration law enforcement, staffing, reform measures, and penalties against employers hiring undocumented immigrants; prohibit employers hiring undocumented immigrants from receiving federal contracts; provide funding for enforcing sanctions against such employers; deploy National Guard troops to the northern or southern borders of the U.S. under certain circumstances; evaluate noncitizen prison populations for removable criminal aliens; or implement exit data, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 313. Border security, immigration enforcement, and criminal alien removal

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation that funds border security, immigration enforcement, and criminal alien removal programs, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 314. Science parks

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation that provides grants and loan guarantees for developing and constructing science parks to promote innovation through high technology, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 315. Pilot program for background checks on long-term care employees

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation that provides for a three-year extension of the pilot program for national and state background checks on direct patient access employees of long-term care facilities or providers under section 307 of the Medicare Prescription Drug, Improvement, and Modernization Act of 2003 and removes the limit on the number of participating states under the pilot program, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 316. Studying the effect of cooperation with local law enforcement

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation that requires an assessment of the impact of local ordinances prohibiting cooperation with the Department of Homeland Security regarding the effectiveness of law enforcement, success rates of criminal prosecutions, reporting of criminal activities by immigrant victims of crime, and level of public safety; changes in the number of reported incidents or complaints of racial profiling; or wrongful detention of U.S. citizens and lawful permanent residents, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 317. Terminating deductions from mineral revenue payments to states

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation that would terminate the authority to deduct certain amounts from mineral revenues payable to states, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 318. Establishing state internet sites for disclosure of information regarding payments made under the state Medicaid program

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution if legislation is reported by the Finance Committee that provides for states to disclose through a publicly accessible internet site institutional providers receiving payment under the state Medicaid program, amounts paid to each provider each year, the number of patients treated by each provider, and the dollar amount paid per patient to each provider, provided that the Finance Committee is within its committee allocation pursuant to section 302(a) of the Congressional Budget Act of 1974 and such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 319. Traumatic brain injury

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation that would provide at least $9 million for 2009 to fund traumatic brain injury programs, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 320. Improving the animal health and disease program

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation that would fully fund the animal health and disease program, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 321. Implementing yellow ribbon reintegration program for National Guard and Reserve members

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation that would provide for implementation of the Yellow Ribbon Reintegration Program for members of the National Guard and Reserve, provided such legislation is deficit-neutral over the total of 2008-2013.

Sec. 322. Reimbursing states for costs of housing undocumented criminal aliens

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation that would reimburse states and local governments for costs incurred to house undocumented criminal aliens, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 323. Acceleration of phased-in eligibility for concurrent receipt of benefits

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation that would change the date from December 31, 2013, to September 30, 2008, by which eligibility of members of the Armed Forces for concurrent receipt of retired pay and veterans' disability compensation would be fully phased in, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 324. Increased use of recovery audits

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation that would achieve savings by requiring agencies to increase their use of recovery audits and use those savings to reduce the deficit, provided such legislation would not increase the deficit over the total of 2008-2013 or 2008-2018.

Sec. 325. Food safety

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation that would expand FDA and Department of Agriculture food safety inspection services, develop risk-based approaches to inspecting domestic and imported food products, provide for infrastructure and information technology systems to enhance the safety of the food supply, expand scientific capacity and training, invest in improved surveillance and testing technologies, provide for foodborne illness awareness and education, and enhance the FDA's recall authority, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 326. Demonstration project regarding Medicaid coverage of low-income HIV-infected individuals

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation that would provide for a demonstration project under which a state may apply to provide medical assistance under a state Medicaid program to HIV-infected individuals who are otherwise ineligible for such medical assistance, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 327. Reducing the income threshold for the refundable child tax credit

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation that would reduce the income threshold for the refundable child tax credit to $10,000 for 2009 and 2010 with no inflation adjustment, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 329. Education reform

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation that would promote flexibility in federal education programs, restore state and local authority in education, ensure that public schools are held accountable for results, and prevent discrimination against homeschoolers, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 330. Processing naturalization applications

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation that would provide for adjudication of name check and security clearances by the FBI or provide for adjudication of applications, including interviewing and swearing-in of applications by the Department of Homeland Security/U.S. Citizenship and Immigration Services by October 1, 2008, for individuals who have submitted applications for naturalization before March 1, 2008, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 331. Access to quality and affordable health insurance

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation that would promote choice and competition to drive down costs and improve access to health care for all Americans without increasing taxes, strengthen health care quality by promoting wellness and empowering consumers with information on quality and cost, protect Americans' economic security from catastrophic events by expanding insurance options and improving health insurance portability, and promote advanced research and development of new treatments and cures, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 332. 9/11 health program

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution if the HELP Committee reports legislation to establish a program that includes medical monitoring and treatment to address adverse health impacts linked to the September 11, 2001 attacks, and if the HELP Committee finds that previously spent World Trade Center Health Program funds were used to provide screening, monitoring, and treatment services and directly related program support, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Sec. 333. Banning Medicare Advantage and Medicare prescription drug plan sales and marketing abuses

The Senate-passed resolution includes a reserve fund allowing the Chairman of the Budget Committee to revise the levels in the resolution for legislation that would limit inappropriate or abusive marketing tactics by private insurers and their agents offering Medicare Advantage or Medicare prescription drug plans by enacting recommendations agreed to by leaders of the health insurance industry on March 3, 2008, provided such legislation is deficit-neutral over the total of 2008-2013 and 2008-2018.

Conference Agreement

Title II of the conference agreement contains reserve funds.

Subtitle A: House reserve funds

Subtitle A of the conference agreement contains the following reserve funds that apply only in the House:

Sec. 201. Deficit-neutral reserve fund for SCHIP legislation (Sec. 301 of the House-passed resolution)

Sec. 202. Deficit-neutral reserve fund for America's veterans and servicemembers (Sec. 302 of the House-passed resolution, as modified)

Sec. 203. Deficit-neutral reserve fund for education benefits for servicemembers, veterans, and their families (Sec. 303 of the House-passed resolution, as modified)

Sec. 204. Deficit-neutral reserve fund for infrastructure investment (Sec. 304 of the House-passed resolution, as modified)

Sec. 205. Deficit-neutral reserve fund for renewable energy and energy efficiency (Sec. 305 of the House-passed resolution)

Sec. 206. Deficit-neutral reserve fund for middle-income tax relief and economic equity (Sec. 306 of the House-passed resolution)

Sec. 207. Deficit-neutral reserve fund for reform of the alternative minimum tax (Sec. 307 of the House-passed resolution)

Sec. 208. Deficit-neutral reserve fund for higher education (Sec. 308 of the House-passed resolution)

Sec. 209. Deficit-neutral reserve fund for affordable housing (Sec. 309 of the House-passed resolution)

Sec. 210. Deficit-neutral reserve fund for Medicare improvements (Sec. 310 of the House-passed resolution, as modified)

Sec. 211. Deficit-neutral reserve fund for health care quality, effectiveness, and efficiency (Sec. 311 of the House-passed resolution, as modified)

*Sec. 212. Deficit-neutral reserve fund for Medicaid and other programs (*Sec. 312 of the House-passed resolution, as modified)

Sec. 213. Deficit-neutral reserve fund for a 9/11 health program (Sec. 332 of the Senate-passed resolution, as modified)

Sec. 214. Deficit-neutral reserve fund for trade adjustment assistance and unemployment insurance modernization (Sec. 313 of the House-passed resolution)

Sec. 215. Deficit-neutral reserve fund for county payments legislation (Sec. 314 of the House-passed resolution)

Sec. 216. Deficit-neutral reserve fund for San Joaquin River restoration and Navajo Nation water rights settlements (Sec. 315 of the House-passed resolution, as modified)

Sec. 217. Deficit-neutral reserve fund for the National Park Centennial Fund (Sec. 316 of the House-passed resolution)

Sec. 218. Deficit-neutral reserve fund for child support enforcement (Sec. 317 of the House-passed resolution)

Sec. 219. Deficit-neutral reserve fund for children and families (Sec. 301(f) of the Senate-passed resolution, as modified)

Sec. 220. Reserve fund adjustment for revenue measures in the House

Last year, section 321 of the Conference Report to accompany S. Con. Res. 21 created a reserve fund for consideration of any revenue measure (including a conference report) in the House. This section supersedes last year's provision. It applies to revenue measures that would increase the deficit or reduce the surplus in violation of the House PAYGO rule and would reduce revenues below the revenue levels for the period of fiscal years 2009 through 2013 as measured against the Congressional Budget Office baseline used for consideration of this concurrent resolution. The revenue measure can become effective only upon certification by the Secretary of the Treasury and the Director of the Office of Management and Budget that any reduction in revenues for the period comprising the fiscal years through 2013 will not exceed the lesser of $340.570 billion or 80 percent of the sum of the unified budget surplus for fiscal years 2012 and 2013, as estimated by them no earlier than October 1, 2009. If this certification provision is not included in the language of the measure, the Chairman of the House Budget Committee will adjust aggregate revenue levels in the resolution to create a point of order in the House against the measure under section 311 of the Congressional Budget Act. The Chairman would readjust the levels upon disposition of any measure considered in violation of this section. This point of order would be in addition to a House PAYGO point of order, which lies against any bill that is not deficit-neutral over the periods specified in the PAYGO rule, notwithstanding any other provisions of this conference agreement.

Any measure, including a conference report, that is in violation of the PAYGO rule and decreases revenues in fiscal years 2009 through 2013 below the CBO baseline for that period, would have this additional point of order against it in the House, unless the measure includes a provision consistent with the following:

> "None of the provisions of this Act or amendments made by it shall have legal force or effect unless on or after October 1, 2009, the Secretary of the Treasury and the Director of the Office of Management and Budget project a unified budget surplus for the fiscal years 2012 and 2013, estimate the budgetary impact of this Act, and certify by a joint communication, published in the Federal Register, that the estimated reduction in revenues for the period comprising the fiscal years through 2013 resulting from this Act (including any amendments made by this Act) will not exceed the lesser of $340.570 billion or 80 percent of the sum of the projected unified surplus for fiscal years 2012 and 2013."

Section 220 is a reserve fund that applies in the House only. It does not apply in the Senate. Its inclusion in this conference report, and the inclusion of the above language by the House of Representatives in this joint statement regarding the operation of this section in the House, is not to be construed as setting any procedural precedent in the Senate and does not reflect the Senate's agreement to any provisions in any conference agreement on revenue measures that are affected in the House by the requirements of this reserve fund.

Subtitle B: Senate reserve funds

Subtitle B of the conference agreement contains the following reserve funds that apply only in the Senate:

Sec. 221. Deficit-neutral reserve fund to strengthen and stimulate the American economy and provide economic relief to American families (Sec. 301 of the Senate-passed resolution, as modified)

Sec. 222. Deficit-neutral reserve fund for improving education (Secs. 302 and 329 of the Senate-passed resolution, as modified)

Sec. 223. Deficit-neutral reserve fund for investments in America's infrastructure (Sec. 303 of the Senate-passed resolution)

Sec. 224. Deficit-neutral reserve fund to invest in clean energy, preserve the environment, and provide for certain settlements (combines provisions from Sec. 304 and Sec. 311 of the Senate-passed resolution, as modified)

Sec. 225. Deficit-neutral reserve fund for America's veterans and servicemembers (Sec. 305(a) of the Senate-passed resolution, as modified)

Sec. 226. Deficit-neutral reserve fund for education benefits for servicemembers, veterans, and their families (Sec. 305(b) of the Senate-passed resolution, as modified)

Sec. 227. Deficit-neutral reserve fund to improve America's health (Secs. 306, 315, and 333 of the Senate-passed resolution, as modified)

Sec. 228. Deficit-neutral reserve fund for reform of the alternative minimum tax (Sec. 309 of the Senate-passed resolution, as modified)

Sec. 229. Deficit-neutral reserve fund for judicial pay and judgeships (Sec. 308 of the Senate-passed resolution)

Sec. 230. Deficit-neutral reserve fund for immigration enforcement and reform (replaces Secs. 312, 313, 316, 322, and 330 of the Senate-passed resolution)

Sec. 231. Deficit-neutral reserve fund for science parks (Sec. 314 of the Senate-passed resolution, as modified)

Sec. 232. Deficit-neutral reserve fund to terminate deductions from mineral revenue payments to States (Sec. 317 of the Senate-passed resolution, as modified)

Sec. 233. Deficit-neutral reserve fund for increased used of recovery audits (Sec. 324 of the Senate-passed resolution)

Sec. 234. Deficit-neutral reserve fund for food safety (Sec. 325 of the Senate-passed resolution, as modified)

Sec. 235. Deficit-neutral reserve fund for demonstration project regarding Medicaid coverage of low-income HIV-infected individuals (Sec. 326 of the Senate-passed resolution)

Sec. 236. Deficit-neutral reserve fund for reducing the income threshold for the refundable child tax credit, and other selected tax relief policies (Sec. 327 of the Senate-passed resolution, as modified)

Sec. 237. Deficit-neutral reserve fund for a 9/11 health program (Sec. 332 of the Senate-passed resolution, as modified)

Throughout this subtitle, the use of the word "limits" refers to the discretionary spending limits in the Senate.

BUDGET ENFORCEMENT

The House and the Senate use enforcement provisions to ensure that legislation is consistent with the budget plan set forth in the budget resolution. The conference agreement contains enforcement provisions for the House and Senate to accommodate the procedures that apply to consideration of legislation in each chamber. Other provisions applicable in both the House and Senate are included in Subtitle C.

House-passed Resolution

Sec. 401. Program Integrity Initiatives

Section 401 provides for specific allocation adjustments for the Committee on Appropriations when the Committee reports legislation that includes increased appropriations for the following four program integrity initiatives: 1) continuing disability reviews and Supplemental Security Income redeterminations for the Social Security Administration; 2) improved compliance with the provisions of the Internal Revenue Code; 3) the Health Care Fraud and Abuse Control program at the Department of Health and Human Services; and 4) unemployment insurance in-person reemployment and eligibility assessments and improper payment reviews.

The adjustments under this section are intended to do no more than provide additional administrative funding for current program integrity activities to eliminate errors or fraud in the operation of a number of federal programs and to promote compliance with federal tax laws. For example, the adjustment for unemployment compensation programs is provided to increase limited administrative funding for current program integrity activities, and not to finance other proposals that would adversely affect workers who have received unemployment benefits. The section outlines procedures for these allocation adjustments.

Sec. 402. Oversight of Government Performance

Section 402 directs Committees of the House of Representatives to review programs within their jurisdiction for waste, fraud, and abuse and to include recommendations for improved governmental performance in views and estimates submitted to the Budget Committee pursuant to section 301(d) of the Congressional Budget Act.

Sec. 403. Advance Appropriations

Section 403 limits the amount and type of advance appropriations for fiscal years 2010 and 2011. Under this section, advance appropriations for fiscal year 2010 are restricted to $27.558 billion for the programs, projects, activities, or accounts to be included in the joint explanatory statement of managers to accompany the conference report on this resolution. Advances for 2011 are listed separately. The section defines advance appropriations as any new discretionary budget authority provided in a bill or joint resolution making general or continuing appropriations for fiscal year 2009 that first becomes available for any fiscal year after 2009.

Sec. 404. Overseas Deployments and Emergency Needs

Section 404 establishes a procedure whereby provisions or measures reported by the Committee on Appropriations will be exempt from the restrictions under titles III and IV of the Congressional Budget Act of 1974. The exemption will apply if: (1) the Committee determines and designates that amounts appropriated are necessary for overseas deployments and related activities; or, (2) the Committee provides discretionary appropriations and designates those amounts as necessary to meet emergency needs.

Sec. 405. Budgetary Treatment of Certain Discretionary Administrative Expenses

Section 405 provides that administrative expenses of the Social Security Administration and of the Postal Service shall be part of the annual appropriations process by including those expenses in the allocation to the Committee on Appropriations pursuant to section 302 of the Congressional Budget Act.

Sec. 406. Application and Effect of Changes in Allocations and Aggregates

Section 406 details the allocation and aggregate adjustment procedures that are required to accommodate legislation for the reserve funds and program integrity initiatives in this resolution. This section provides that the adjustments shall apply while the legislation is under consideration and take effect upon enactment of the legislation. In addition, the section requires the adjustments to be printed in the *Congressional Record.*

The section also notes that, for purposes of enforcement, aggregate and allocation levels resulting from adjustments made pursuant to this resolution will have the same effect as if adopted in the original levels of Title I of this budget resolution. This section also provides that the Committee on the Budget shall determine the budgetary levels and estimates which are required to enforce points of order under the Congressional Budget Act.

Sec. 407. Adjustments to Reflect Changes in Concepts and Definitions

Section 407 requires the chairman of the Committee on the Budget to adjust levels and allocations in this budget resolution upon enactment of legislation that changes concepts or definitions.

Sec. 408. Exercise of Rulemaking Powers

Section 408 provides that, once adopted, the provisions of the budget resolution are incorporated into the rules of the House of Representatives and shall supersede inconsistent rules. The section recognizes the constitutional right of the House of Representatives to change those rules at any time.

Senate-passed Resolution

The FY2008 budget resolution (S. Con Res. 21, 110th Congress) included many important enforcement provisions which remain in effect in the Senate. These include:

- The Senate pay-as-you-go point of order (Sec. 201), requiring that new mandatory spending and tax cuts be offset or get 60 votes. The Senate-passed resolution assumed that all existing balances on the Senate pay-as-you-go ledger would be eliminated, and the scorecard reset to zero for 2008-2013 and 2008-2018.

- The 60-vote point of order against reconciliation increasing the deficit (Sec. 202);

- The 60-vote point of order against emergency designations (Sec. 204);

- Continued 60-vote enforcement of Senate budgetary points of order (Sec. 205); and

- The requirement that the discretionary administrative expenses of the Social Security Administration be included in the Appropriations Committee's 302(a) allocation in any budget resolution (Sec. 210).

The Senate-passed resolution for 2009, S. Con. Res. 70, included the following enforcement provisions, most of which updated provisions that were part of the 2008 budget resolution.

Subtitle A – Direct Spending and Receipts

Sec. 201. Point of order against legislation increasing long-term deficits

The Senate-passed resolution included a point of order in the Senate against legislation that would cause a net deficit increase (including changes in revenues and mandatory spending, but excluding debt service) in any of the four consecutive ten-year periods beginning with the first fiscal year that is ten years after the budget year provided for in the most recently-adopted budget resolution (for 2009 these time periods would be 2019-2028, 2029-2038, 2039-2048, and 2049-2058). The point of order could be waived with 60 votes, and it would sunset at the end of 2017.

Sec. 202. Point of order – 20 percent limit on new direct spending in reconciliation legislation

The Senate-passed resolution would create a 60-vote point of order against provisions of any reconciliation legislation that would increase outlays if the effect of all the provisions in any committee's jurisdiction would create gross new direct spending exceeding 20% of the total savings instruction to that committee.

Subtitle B – Discretionary Spending

Sec. 211. Discretionary spending caps

The Senate-passed resolution would strengthen fiscal responsibility by establishing discretionary spending limits for 2008 and 2009, and enforce them with a point of order in the Senate that could only be waived with 60 votes. For 2008, it provides a cap of $1,055.478 billion

in budget authority and $1,093.343 billion in outlays. For 2009, it sets a cap of $1,008.482 billion in budget authority and $1,108.449 billion in outlays.

As in past years, the Senate resolution would permit adjustments to the discretionary spending limits in 2009 for program integrity initiatives, such as Social Security Administration continuing disability reviews (CDRs) and Supplemental Security Income redeterminations, enhanced Internal Revenue Service tax enforcement to address the tax gap, appropriations for the Health Care Fraud and Abuse Control (HCFAC) program at the Department of Health and Human Services, and unemployment insurance improper payments reviews at the Department of Labor. It also provides for adjustments in 2008 and 2009 for the wars in Iraq and Afghanistan, as well as adjustments in 2009 for comparative effectiveness research at the Agency for Healthcare Research and Quality (AHRQ).

The Senate resolution also includes a program integrity cap adjustment dedicated to reducing waste in defense contracting. It allows the Chairman of the Budget Committee to increase the discretionary spending cap by up to $100,000,000 to accommodate legislation appropriating funding for the Department of Defense for additional activities to reduce waste, fraud, abuse, and overpayments in defense contracting; achieve the legal requirement for the Pentagon to submit auditable financial statements; subject contracts performed outside the U.S. to the same requirements as those performed domestically; or improve accounting for and ordering of spare parts.

Sec. 212. Advance appropriations

As in past years, the Senate-passed resolution provided a supermajority point of order in the Senate against appropriations in fiscal year 2009 bills that would first become effective in any year after fiscal year 2009, and against appropriations in fiscal year 2010 bills that would first become effective in any year after fiscal year 2010. It would not apply against appropriations for the Corporation for Public Broadcasting, nor against changes in mandatory programs or deferrals of mandatory budget authority from one year to the next. There is an exemption for each of fiscal years 2009 and 2010 of up to $29.352 billion for the following:

ACCOUNTS IDENTIFIED FOR ADVANCE APPROPRIATIONS IN THE SENATE

Labor, HHS:

- Employment and Training Administration
- Job Corps
- Education for the Disadvantaged
- School Improvement
- Children and Family Services (Head Start)
- Special Education
- Career, Technical, and Adult Education

Financial Services and General Government: Payment to Postal Service

Transportation, Housing and Urban Development: Section 8 Renewals

Sec. 213. Appropriations changes in mandatory programs (ChIMPs) with net costs

The Senate-passed resolution again included a 60-vote point of order against any provision of appropriations legislation that would have been estimated as affecting direct spending or receipts if it were included in legislation other than appropriations legislation, if all three of the following conditions are met:

(1) the provision would increase BA in –
(a) at least one of the nine fiscal years that follow the budget year, and
(b) over the period of the total of the budget year and the nine fiscal years following the budget year;
(2) the provision would increase net outlays over the period of the total of the nine fiscal years following the budget year; and
(3) the sum total of all changes in mandatory programs in the legislation would increase net outlays as measured over the period of the total of the nine fiscal years following the budget year.

The point of order would not apply against any ChIMPs that were enacted in each of the three fiscal years prior to the budget year. The point of order works like the Byrd rule in that it applies against individual provisions of legislation rather than against an entire bill, amendment, or conference report. If the point of order is not waived then the offending provision is stricken.

Sec. 214. Treatment of Postal Service administrative expenses

The 2008 budget resolution included a provision, which remains in effect, requiring that all budget resolutions include the Administrative Expenses of the Social Security Administration in the 302(a) allocations to the Appropriations Committee. The Senate-passed resolution for 2009 included a new, similar requirement, that all budget resolutions include the Administrative Expenses of the Postal Service in the 302(a) allocations to the Appropriations Committee.

Subtitle C – Other Provisions

Sec. 221. Application and effect of changes in allocations and aggregates

This section of the Senate-passed resolution details the adjustment procedures required to accommodate legislation provided for in this resolution, and requires adjustments made to be printed in the Congressional Record. For purposes of enforcement, the levels resulting from adjustments made pursuant to this resolution will have the same effect as if adopted in the levels of Title I of this resolution. The Committee on the Budget of the Senate determines the budgetary levels and estimates required to enforce budgetary points of order, including those pursuant to this resolution and the Congressional Budget Act of 1974.

Sec. 222. Adjustments to reflect changes in concepts and definitions

This section of the Senate-passed resolution allows the Chairman of the Committee on the Budget to adjust levels in this resolution upon the enactment of legislation that changes concepts or definitions.

Secs. 223 and 224. Debt disclosure

These sections reflected an amendment adopted in the Senate Budget Committee regarding the levels of debt assumed in the budget resolution and to require budget resolutions to contain a debt disclosure section.

Sec. 225. Exercise of rulemaking powers

This section of the Senate-passed resolution recognizes that the provisions of this resolution are adopted pursuant to the rulemaking power of the Senate, and also recognizes the Constitutional right of the Senate to change those rules as they apply to the Senate.

Sec. 226. Circuit breaker to protect Social Security

This section of the Senate resolution would create a 60-vote point of order, in any year in which CBO projects an on-budget deficit for the budget year or any subsequent fiscal year, against a budget resolution for that year (and amendments thereto) which would fail to reduce on-budget deficits relative to CBO's projections and put the budget on a path to achieve on-budget balance within five years. There is an exception during times of war and low economic growth.

Conference Agreement

Title III contains the following enforcement provisions:

Subtitle A: House Enforcement Provisions

Sec. 301. Program integrity initiatives and other adjustments (Secs. 401 and 404 of the House-passed resolution, as modified, and Sec. 211 (d) of the Senate-passed resolution, as made applicable in the House)

Sec. 302. Point of order against advance appropriations (Sec. 403 of the House-passed resolution, as modified)

Accounts identified for advance appropriations in the House:

Advance Appropriations for Fiscal Year 2010:

Employment and Training Administration
Job Corps
Education for the Disadvantaged
School Improvement
Children and Family Services (Head Start)
Special Education
Career, Technical and Adult Education
Payment to Postal Service
Tenant-based Rental Assistance
Project-based Rental Assistance

Advance Appropriations for Fiscal Year 2011:

The Corporation for Public Broadcasting

Subtitle B: Senate Enforcement Provisions

The FY2008 budget resolution (S. Con Res. 21, 110th Congress) included many important enforcement provisions which remain in effect in the Senate. These include:

- The Senate pay-as-you-go point of order (Sec. 201), requiring that new mandatory spending and tax cuts be offset or get 60 votes. The Senate-passed resolution assumed that all existing balances on the Senate pay-as-you-go ledger would be eliminated, and the scorecard reset to zero for 2008-2013 and 2008-2018.

- The 60-vote point of order against reconciliation increasing the deficit (Sec. 202);

- The 60-vote point of order against emergency designations (Sec. 204);

- Continued 60-vote enforcement of Senate budgetary points of order (Sec. 205); and

- The requirement that the discretionary administrative expenses of the Social Security Administration be included in the Appropriations Committee's 302(a) allocation in any budget resolution (Sec. 210).

Sec. 311. Senate point of order against legislation increasing long-term deficits (Sec. 201 of the Senate-passed resolution, as modified)

Sec. 312. Discretionary spending limits, program integrity initiatives, and other adjustments (Sec. 211 of the Senate-passed resolution, as modified)

Sec. 313. Point of order against advance appropriations (Sec. 212 of the Senate-passed resolution, as modified)

Accounts identified for advance appropriations in the Senate:

Labor, HHS:
- Employment and Training Administration
- Job Corps
- Education for the Disadvantaged
- School Improvement
- Children and Family Services (Head Start)
- Special Education
- Career, Technical, and Adult Education

Financial Services and General Government: Payment to Postal Service

Transportation, Housing and Urban Development:
- Tenant-based Rental Assistance

Project-based Rental Assistance

Sec. 314. Senate point of order against provisions of appropriations legislation that constitute changes in mandatory programs with net costs (Sec. 213 of the Senate-passed resolution, as modified)

Sec. 315. Senate point of order against legislation increasing short-term deficit

This section creates a point of order in the Senate against legislation other than appropriations measures that would increase the on-budget deficit by more than $10 billion in any year covered by the budget resolution, unless the legislation is fully offset over the total of all of the years covered by the budget resolution. Its purpose is to complement paygo, by requiring that any measure with a cost of over $10 billion in any year be paid for over the budget window. The point of order can be waived only with 60 votes. Like paygo and other Senate points of order, it will remain in place until September 30, 2017.

Subtitle C: Other Provisions

Sec. 321. Oversight of government performance (Sec. 402 of the House-passed resolution and Sec. 211(d) of the Senate-passed resolution, as modified)

Sec. 322. Budgetary treatment of certain discretionary administrative expenses (Sec. 405 of the House-passed resolution and Sec. 214 of the Senate-passed resolution, as modified)

Sec. 323. Application and effect of changes in allocations and aggregates (Sec. 406 of the House-passed resolution and Sec. 221 of the Senate-passed resolution, as modified)

Sec. 324. Adjustments to reflect changes in concepts and definitions (Sec. 407 of the House-passed resolution and Sec. 222 of the Senate-passed resolution, as modified)

Sec. 325. Exercise of rulemaking powers (Sec. 408 of the House-passed resolution and Sec. 225 of the Senate-passed resolution, as modified)

POLICY

House-passed Resolution

Title V of the House-passed resolution contains the following policy sections:

Sec. 501. Policy on middle-income tax relief

Sec. 502. Policy on defense priorities

Senate-passed Resolution

Unlike Title V of the House-passed resolution, the Senate resolution did not contain a policy statement title.

Conference Agreement

Title IV of the conference agreement contains the following policy sections:

Sec. 401. Policy on middle-income tax relief

Sec. 401 applies only in the House.

The policy of the Senate with regard to middle-income tax relief is as follows:

The Senate adopted by a vote of 99 to 1 an amendment to S. Con. Res. 70 as reported by the Senate Committee on the Budget which, with regard to tax relief, reduced the revenue aggregates by $340.570 billion to provide for—

(A) extension of the child tax credit;

(B) extension of marriage penalty relief;

(C) extension of the 10 percent individual income tax bracket;

(D) reform of the estate tax to protect small businesses and family farms;

(E) extension of the adoption tax credit;

(F) extension of the dependent care tax credit;

(G) tax relief for America's troops and veterans;

(H) property tax relief for homeowners;

(I) expansion of the availability of the child tax credit for low-income families;

(J) relief for those whose homes were damaged or destroyed by Hurricanes Katrina and Rita; and

(K) other, unspecified tax relief.

It is the policy of the Senate that this resolution supports both the enactment of the policies listed above and the Senate pay-as-you-go rule in section 201 of the FY2008 budget resolution (S. Con Res. 21, 110th Congress), and that any additional revenues needed to meet the Senate's tax policy goals can be achieved by closing the tax gap, shutting down abusive tax shelters, addressing offshore tax havens, and without raising taxes.

Sec. 402. Policy on defense priorities

Sec. 402 applies in both the House and the Senate.

SENSE OF THE HOUSE, SENATE, AND CONGRESS

House-passed Resolution

Title VI of the House-passed resolution contains the following Sense of the House sections:

Sec. 601. Sense of the House on the Innovation Agenda and America COMPETES Act

Sec. 602. Sense of the House on servicemembers' and veterans' health care and other priorities

Sec. 603. Sense of the House on homeland security

Sec. 604. Sense of the House regarding long-term fiscal reform

Sec. 605. Sense of the House regarding waste, fraud, and abuse

Sec. 606. Sense of the House regarding extension of the statutory pay-as-you-go rule

Sec. 607. Sense of the House on long-term budgeting

Sec. 608. Sense of the House regarding the need to maintain and build upon efforts to fight hunger

Sec. 609. Sense of the House regarding affordable health coverage

Sec. 610. Sense of the House regarding pay parity

Sec. 611. Sense of the House regarding subprime lending and foreclosures

Sec. 612. Sense of the House regarding the importance of child support enforcement

Senate-passed Resolution

Title III of the Senate-passed resolution contains the following Sense of the Senate sections:

Sec. 307. Sense of the Senate regarding Medicaid administrative regulations

The Senate-passed resolution expresses the sense of the Senate that administrative regulations should not undermine Medicaid's role as a critical component of health care in the United States, cap Medicaid spending or otherwise shift Medicaid cost burdens to state or local governments and their taxpayers and health providers, or undermine the federal guarantee of health insurance coverage that Medicaid provides.

Sec. 328. Sense of the Senate regarding diversion of funds set aside for USPTO

The Senate-passed resolution expresses the sense of the Senate that none of the funds recommended by this resolution or appropriated or otherwise made available under any other Act to the U.S. Patent and Trademark Office shall be diverted, redirected, transferred, or used for any purpose other than that for which the funds were intended.

Sec. 334. Sense of the Senate regarding "moving to work agreement"

The Senate-passed resolution expresses the sense of the Senate that the Philadelphia Housing Authority should be granted a one-year extension of its "Moving to Work Agreement" with the U.S. Department of Housing and Urban Development.

Sec. 335. Sense of the Senate regarding balanced budget amendment to the constitution of the United States

The Senate-passed resolution expresses the sense of the Senate that a balanced budget amendment to the Constitution should be voted on at the earliest opportunity.

Sec. 336. Sense of the Senate regarding comprehensive legislation to legalize importation of prescription drugs from highly-industrialized countries with safe pharmaceutical infrastructures

The Senate-passed resolution expresses the sense of the Senate in support of Senate consideration of comprehensive legislation to legalize the importation of prescription drugs from highly-industrialized countries with safe pharmaceutical infrastructures and create a regulatory pathway to ensure such drugs are safe.

Conference Agreement

Title V of the conference agreement contains the following sense of the Senate and Congress provisions:

Subtitle A: Sense of the Senate

Sec. 501. Sense of the Senate regarding Medicaid administrative regulations

Subtitle B: Sense of the Congress

Sec. 511. Sense of the Congress on servicemembers' and veterans' health care and other priorities

Sec. 512. Sense of the Congress on homeland security

Sec. 513. Sense of the Congress regarding long-term fiscal reform

Sec. 514. Sense of the Congress regarding waste, fraud, and abuse

Sec. 515. Sense of the Congress regarding extension of the statutory pay-as-you-go rule

Sec. 516. Sense of the Congress on long-term budgeting

Sec. 517. Sense of the Congress regarding affordable health coverage

Sec. 518. Sense of the Congress regarding pay parity

Sec. 519. Sense of the Congress regarding subprime lending and foreclosures

Sec. 520. Sense of the Congress regarding the need to maintain and build upon efforts to fight hunger

Sec. 521. Sense of the Congress regarding the importance of child support enforcement

Sec. 522. Sense of the Congress on the Innovation Agenda and America COMPETES Act

ECONOMIC ASSUMPTIONS

Section 301(g)(2) of the Congressional Budget Act requires that the joint explanatory statement accompanying a conference report on a budget resolution set forth the common economic assumptions upon which the joint statement and conference report are based. The conference agreement is built upon the economic forecasts developed by the Congressional Budget Office, as updated in March 2008 to include the forecasted economic effects of the fiscal stimulus package.

House-passed Resolution

CBO's economic assumptions were used.

Senate-passed Resolution

CBO's economic assumptions were used.

Conference Agreement

CBO's economic assumptions were used.

Economic Assumptions of the Budget Resolution
(Calendar Years)

	2008	2009	2010	2011	2012	2013
Real GDP, Percent Change, Year Over Year	1.9	2.3	3.9	3.6	2.7	2.6
GDP Price Index, Percent Change, Year Over Year	1.8	1.7	1.9	1.9	1.9	1.9
Consumer Prices, Percent Change, Year Over Year	2.8	1.9	1.9	2.1	2.2	2.2
Unemployment Rate, Percent, Yearly Average	5.2	5.5	5.1	4.8	4.8	4.8
3-Month Treasury Bill Rate, Percent, Yearly Average	2.1	2.4	4.4	4.6	4.7	4.7
10-Year Treasury Bond Rate, Percent, Yearly Average	3.6	3.8	5.0	5.2	5.2	5.2

ALLOCATIONS

As required in section 302 of the Congressional Budget Act, the joint statement of managers includes an allocation, based on the conference agreement, of total budget authority and total budget outlays among each of the appropriate committees. The allocations are as follows:

Allocation of Spending Authority to House Committee on Appropriations

(In millions of dollars)

		2008 1/	2009
Discretionary Action	BA	1,050,478	1,011,718
	OT	1,094,944	1,106,112
Current Law Mandatory	BA	585,962	576,002
	OT	569,537	564,401

1/ Revision to amounts included in S. Con. Res. 21. Includes emergencies incorporated in the Congressional Budget Office March baseline.

ALLOCATIONS OF SPENDING AUTHORITY
TO HOUSE COMMITTEES OTHER THAN APPROPRIATIONS
(In millions of dollars)

	2008 1/	2009	Total 2009-2013
Committee on Agriculture			
Current Law			
BA	11,727	4,722	19,098
OT	14,389	4,172	18,040
Reauthorizations			
BA	696	49,116	258,683
OT	195	48,992	256,484
Legislation Pending Signature			
BA	2,631	2,915	10,751
OT	995	2,345	6,882
Total			
BA	15,054	56,753	288,532
OT	15,579	55,509	281,406
Committee on Armed Services			
Current Law			
BA	118,947	126,033	668,582
OT	118,740	125,867	667,924
Committee on Education and Labor			
Current Law			
BA	5,300	4,599	37,419
OT	5,776	3,447	38,266
Reauthorizations			
BA	0	2,975	17,690
OT	0	1,934	16,179
Total			
BA	5,300	7,574	55,109
OT	5,776	5,381	54,445
Committee on Energy and Commerce			
Current Law			
BA	243,778	260,159	1,466,490
OT	245,897	260,365	1,467,530
Reauthorizations			
BA	0	0	20,160
OT	0	1,552	22,030
Total			
BA	243,778	260,159	1,486,650
OT	245,897	261,917	1,489,560
Committee on Financial Services			
Current Law			
BA	7,255	3,992	23,648
OT	2,337	-566	-7,256

ALLOCATIONS OF SPENDING AUTHORITY
TO HOUSE COMMITTEES OTHER THAN APPROPRIATIONS
(In millions of dollars)

	2008 1/	2009	Total 2009-2013
Committee on Foreign Affairs			
Current Law			
BA	15,852	15,966	73,053
OT	15,819	15,955	73,024
Committee on Homeland Security			
Current Law			
BA	1,751	1,561	8,455
OT	1,443	1,532	8,509
Committee on House Administration			
Current Law			
BA	70	69	341
OT	225	19	343
Committee on the Judiciary			
Current Law			
BA	6,228	8,673	34,780
OT	6,505	7,343	35,103
Committee on Natural Resources			
Current Law			
BA	5,393	5,730	28,505
OT	5,182	5,325	27,868
Committee on Oversight and Government Reform			
Current Law			
BA	85,092	88,841	480,005
OT	83,280	86,824	467,921
Committee on Science and Technology			
Current Law			
BA	126	126	630
OT	108	115	619
Committee on Small Business			
Current Law			
BA	-333	0	0
OT	-333	0	0

ALLOCATIONS OF SPENDING AUTHORITY
TO HOUSE COMMITTEES OTHER THAN APPROPRIATIONS
(In millions of dollars)

	2008 1/	2009	Total 2009-2013
Committee on Transportation and Infrastructure			
Current Law			
BA	63,279	56,120	116,919
OT	13,701	14,286	75,635
Reauthorizations			
BA	920	3,405	190,697
OT	0	0	1,752
Legislation Pending Signature			
BA	52	-56	-53
OT	-2	0	2
Resolution Change			
BA	395	1,496	4,176
OT	0	0	0
Total			
BA	64,646	60,965	311,739
OT	13,699	14,286	77,389
Committee on Veterans Affairs			
Current Law			
BA	746	1,166	5,595
OT	801	1,247	6,208
Reauthorizations			
BA	0	930	12,395
OT	0	857	12,074
Total			
BA	746	2,096	17,990
OT	801	2,104	18,282
Committee on Ways and Means			
Current Law			
BA	858,305	824,443	4,590,546
OT	858,650	825,158	4,598,093
Reauthorizations			
BA	0	947	65,298
OT	0	698	58,515
Total			
BA	858,305	825,390	4,655,844
OT	858,650	825,856	4,656,608

1/ Revision to amounts for 2008 included in S.Con.Res. 21.

SENATE COMMITTEE BUDGET AUTHORITY AND OUTLAY ALLOCATIONS PURSUANT TO SECTION 302 OF THE CONGRESSIONAL BUDGET ACT
BUDGET YEAR TOTAL 2008
(in millions of dollars)

	Direct spending legislation		Entitlements funded in annual appropriations acts	
Committee	Budget Authority	Outlays	Budget Authority	Outlays
Appropriations				
General Purpose Discretionary	1,050,478	1,094,944		
Memo: off-budget	5,260	5,181		
on-budget	1,045,218	1,089,763		
Mandatory	585,962	569,537		
Total	1,636,440	1,664,481		
Agriculture, Nutrition, and Forestry	14,910	15,413	74,287	58,027
Armed Services	119,050	118,842	105	101
Banking, Housing, and Urban Affairs	15,285	1,628	0	0
Commerce, Science, and Transportation	13,964	9,363	1,182	1,126
Energy and Natural Resources	4,800	5,214	62	61
Environment and Public Works	39,658	2,196	0	0
Finance	1,100,866	1,102,864	442,523	442,584
Foreign Relations	15,852	15,819	159	159
Homeland Security and Governmental Affairs	86,027	84,221	10,573	10,573
Judiciary	7,262	7,533	611	610
Health, Education, Labor, and Pensions	9,874	9,745	13,208	13,229
Rules and Administration	70	225	122	121
Intelligence	0	0	263	263
Veterans' Affairs	746	801	42,867	42,683
Indian Affairs	453	451	0	0
Small Business	-333	-333	0	0
Unassigned to Committee	-604,458	-596,472	0	0
TOTAL	2,460,466	2,441,991	585,962	569,537

SENATE COMMITTEE BUDGET AUTHORITY AND OUTLAY ALLOCATIONS PURSUANT
TO SECTION 302 OF THE CONGRESSIONAL BUDGET ACT
BUDGET YEAR TOTAL 2009
(in millions of dollars)

	Direct spending legislation		Entitlements funded in annual appropriations acts	
Committee	Budget Authority	Outlays	Budget Authority	Outlays
Appropriations				
General Purpose Discretionary	1,011,718	1,106,112		
Memo: off-budget	5,491	5,418		
on-budget	1,006,227	1,100,694		
Mandatory	621,707	608,653		
Total	1,633,425	1,714,765		
Agriculture, Nutrition, and Forestry	15,688	14,530	76,307	63,526
Armed Services	126,030	125,863	105	100
Banking, Housing, and Urban Affairs	12,680	-1,239	0	0
Commerce, Science, and Transportation	14,432	10,250	1,149	1,145
Energy and Natural Resources	5,091	4,839	62	63
Environment and Public Works	34,528	2,291	0	0
Finance	1,085,706	1,087,193	473,803	473,788
Foreign Relations	15,966	15,955	149	149
Homeland Security and Governmental Affairs	89,749	87,732	10,599	10,599
Judiciary	9,749	8,414	624	627
Health, Education, Labor, and Pensions	9,349	8,088	14,129	14,116
Rules and Administration	69	19	127	127
Intelligence	0	0	279	279
Veterans' Affairs	1,166	1,247	44,374	44,134
Indian Affairs	529	542	0	0
Small Business	0	0	0	0
Unassigned to Committee	-594,692	-586,021	0	0
TOTAL	2,459,465	2,494,468	621,707	608,653

SENATE COMMITTEE BUDGET AUTHORITY AND OUTLAY ALLOCATIONS PURSUANT TO SECTION 302 OF THE CONGRESSIONAL BUDGET ACT
5-YEAR TOTAL: 2009-2013
(in millions of dollars)

	Direct spending legislation		Entitlements funded in annual appropriations acts	
Committee	Budget Authority	Outlays	Budget Authority	Outlays
Agriculture, Nutrition, and Forestry	76,466	69,479	387,350	329,869
Armed Services	668,567	667,908	456	458
Banking, Housing, and Urban Affairs	66,961	-10,748	0	0
Commerce, Science, and Transportation	75,918	49,960	6,322	6,294
Energy and Natural Resources	25,399	25,021	302	303
Environment and Public Works	173,099	11,833	0	0
Finance	6,165,537	6,172,346	2,703,905	2,703,728
Foreign Relations	73,053	73,024	660	660
Homeland Security and Governmental Affairs	484,637	472,579	51,467	51,467
Judiciary	40,735	41,031	3,207	3,241
Health, Education, Labor, and Pensions	62,263	60,084	79,175	78,944
Rules and Administration	341	343	685	685
Intelligence	0	0	1,481	1,481
Veterans' Affairs	5,595	6,208	236,997	235,550
Indian Affairs	2,158	2,216	0	0
Small Business	0	0	0	0

PAY-AS-YOU-GO SCORECARD FOR THE SENATE REFLECTING LEVELS FOR THE CONFERENCE AGREEMENT

Period of the current fiscal year, the budget year, and the four fiscal years following the budget year: $0.

Period of the current fiscal year, the budget year, and the nine fiscal years following the budget year: $0.

HOUSE RULE XXVIII

The adoption of this conference agreement by the two houses would result in the engrossment of a House Joint Resolution changing the statutory limit on the public debt pursuant to House Rule XXVIII, clause 3. The rule requires a joint resolution in the following form:

Resolved, by the Senate and the House of Representatives of the United States in Congress assembled, that subsection (b) of section 3101 of title 31, United States Code, is amended by striking out the dollar limitation contained in such subsection and inserting in lieu thereof $10,615,000,000,000.

Legislative jurisdiction over the public debt remains with the Finance Committee in the Senate and the Committee on Ways and Means in the House.

S. Con. Res. 70

Managers on the part of the **HOUSE**	*Managers on the part of the* **SENATE**
Mr. Spratt	
Ms. DeLauro	
Mr. Edwards	
[redacted]	
[redacted]	

S. Con. Res. 70—Continued

Managers on the part of the HOUSE	*Managers on the part of the* SENATE
	Mr. Conrad
	Mrs. Murray
	Mr. Wyden
	[redacted]
	[redacted]